

# Burnett County Comprehensive Planning Project



PUBLIC INFORMATION MEETING

April 6<sup>th</sup> and 7<sup>th</sup>, 2009



# Introduction & Team Members

- ❖ County Planning Committee (CPC)
- ❖ Regional Clusters: Towns and Villages
- ❖ UWEX – Mike Kornmann
- ❖ Burnett County Staff
- ❖ Foth Staff
  - ▶ John Williams, AICP – Lead Planner
  - ▶ Shaun Mularkey, AICP



# Project Approach

- ❖ Integrated county and local process
- ❖ County Planning Committee (CPC)
  - ▶ Ongoing meetings
  - ▶ CPC outcomes summarized for regional cluster meetings
  - ▶ Cluster meeting outcomes summarized for the following CPC meeting

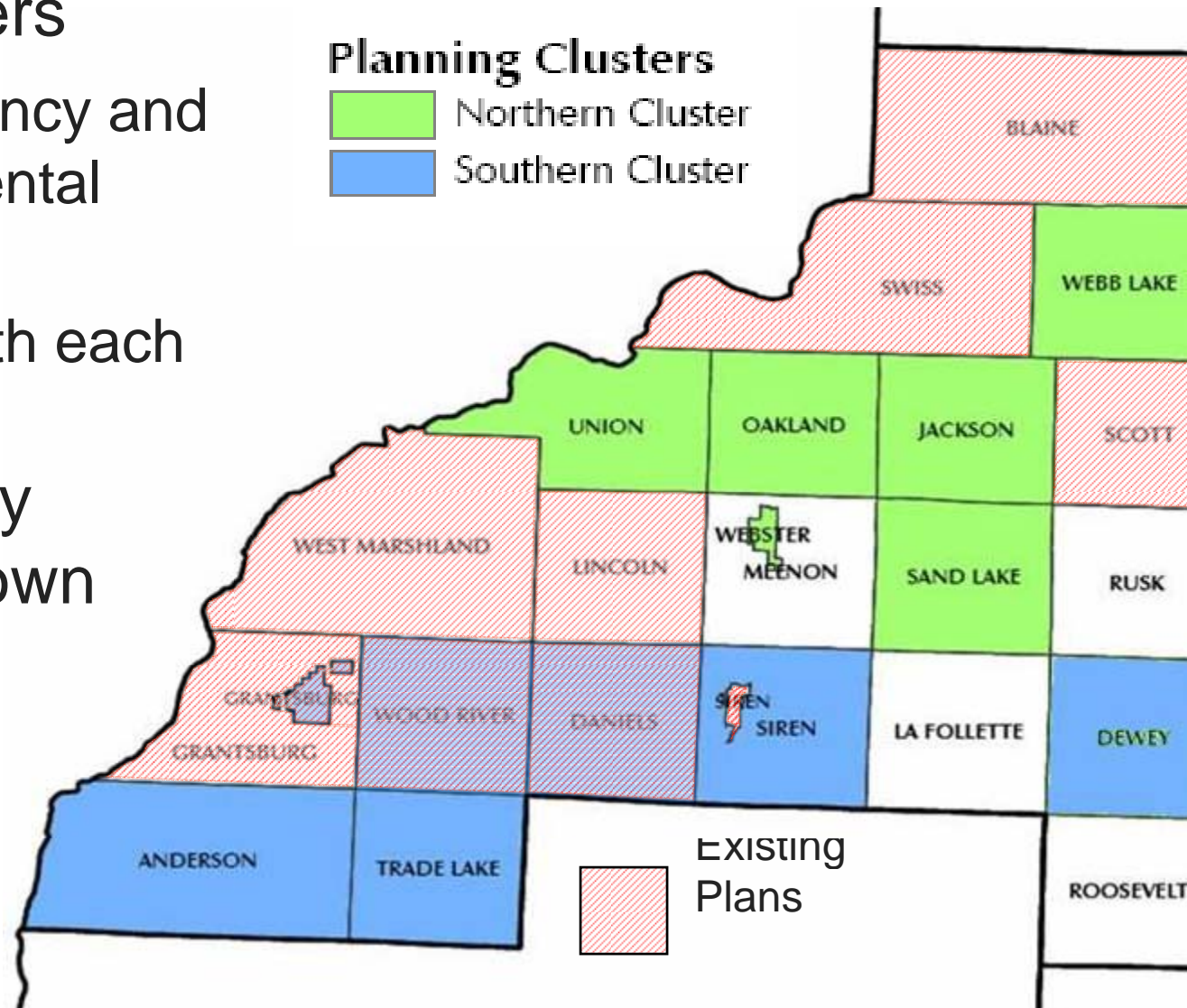


# Project Approach

## ❖ Regional Clusters

- ▶ Provide efficiency and intergovernmental cooperation
- ▶ 6 meetings with each cluster

## ❖ Each community develops their own plan





# Project Approach

1. Where are you now?
2. How & why did you get here?
3. Where do you want to be?
4. How do we get there?





## Burnett County Comprehensive Plan - Proposed Project Schedule

| Primary Tasks                               | 2008                      |                                |     |                        |     | 2009 |                |     |     |     |                    |     |                               |      |       |     |     | 2010 |     |     |     |  |  |  |
|---|---------------------------|--------------------------------|-----|------------------------|-----|------|----------------|-----|-----|-----|--------------------|-----|-------------------------------|------|-------|-----|-----|------|-----|-----|-----|--|--|--|
|   | Aug                       | Sept                           | Oct | Nov                    | Dec | Jan  | Feb            | Mar | Apr | May | Jun                | Jul | Aug                           | Sept | Oct   | Nov | Dec | Jan  | Feb | Mar | Apr |  |  |  |
| Planning Process Phases                     |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
|   | Background Data Gathering |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
|   |                           |                                |     | Local Plan Development |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
|   | County Plan Development   |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
|   |                           |                                |     |                        |     |      |                |     |     |     |                    |     | Revision and Adoption Process |      |       |     |     |      |     |     |     |  |  |  |
| Planning Elements                           |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Land Use and Opportunities                  | IO                        |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Transportation and Housing                  |                           | DH                             |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Economic Development                        |                           | ED                             |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Transportation                              |                           |                                | T   |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Public Services and Community Facilities    |                           |                                | UCF |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Natural, Cultural, and Historical Resources |                           |                                |     | ANC                    |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Land Use                                    |                           |                                |     | LU                     |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Implementation                              |                           |                                |     |                        |     |      | Implementation |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Intergovernmental Cooperation               |                           | Intergovernmental Coordination |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Meetings and Participation                  |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Cluster Meetings                            |                           |                                |     |                        | 1   | 2    |                |     | 3   | 4   |                    |     | 5                             | 6    |       |     |     |      |     |     |     |  |  |  |
| Township Village Meetings                   |                           |                                |     |                        | 1   |      |                |     |     | 2   |                    |     | 3                             |      |       |     |     |      |     |     |     |  |  |  |
| Comprehensive Planning Committee Meetings   |                           | 1                              |     | 2                      | 3   |      | 4              | 5   |     |     | 6                  | 7   |                               |      | 8     | 9   |     |      |     |     |     |  |  |  |
| Public Informational Meetings               |                           |                                |     |                        |     |      |                |     |     |     |                    |     | PIMs                          |      |       |     |     |      |     |     |     |  |  |  |
| Public Hearings                             |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      | LPH's |     |     |      |     |     |     |  |  |  |
| Public Informational Meetings               |                           |                                |     |                        |     | CPIM |                |     |     |     |                    |     |                               |      | CPIM  |     |     |      |     |     |     |  |  |  |
| Public Hearing                              |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     | CPH |      |     |     |     |  |  |  |
| Opinion Survey                              |                           |                                |     |                        |     |      |                |     |     |     | Validation Process |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Focus Groups                                |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Deliverables                                |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Countywide Inventory and Trends Draft       |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Countywide Inventory and Trends Report      |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Plans - Preliminary Draft                   |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Plans - Recommended                         |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Plans - Final                               |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Plan - Preliminary Draft                    |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Plan - Recommended                          |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |
| Plan - Final                                |                           |                                |     |                        |     |      |                |     |     |     |                    |     |                               |      |       |     |     |      |     |     |     |  |  |  |





# Current State

- ❖ 14 participating units of government
  - ▶ 8 towns under county zoning
  - ▶ 3 towns without zoning
  - ▶ 2 villages with local codes
  - ▶ Burnett County
- ❖ Various comprehensive and land use plans in other communities throughout county





# Comprehensive Planning Requirements

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- ❖ External requirements set by
  - ▶ Comprehensive planning law (Wis. Stats. 66.1001)
  - ▶ WDOA Planning Grant
- ❖ Internal requirements set by
  - ▶ Unique needs, values, and concerns of each community and the county





# Comprehensive Planning

## Nine Elements

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1. Issues and Opportunities
2. Population and Housing
3. Transportation
4. Utilities and Community Facilities
5. Agricultural, Natural and Cultural Resources
6. Economic Development
7. Intergovernmental Cooperation
8. Land Use
9. Implementation





# Building on Past Efforts

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## ❖ Burnett County

- ▶ 1998 Land Use Plan
- ▶ 2004 Outdoor Recreation Plan
- ▶ 2006 Strategic Plan
- ▶ 2006 Forestry Plan
- ▶ Farmland Preservation Plan

## ❖ Towns and Villages

- ▶ Land Use and Comprehensive Plans





# Project Products

- 
- ❖ Inventory and Trends Report
  - ❖ Individual Community Plans
  - ❖ Burnett County Recommendations Report
  - ❖ Valuable Implementation Focus



# Planning Process Steps

## The 3 Questions

1. What would you like to **preserve** in your community?
2. What would you like to **change** in your community?
3. What would you like to **create** in your community?



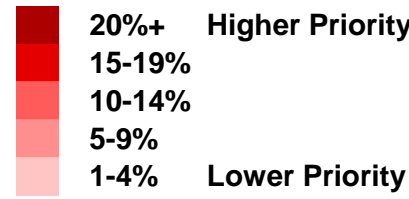


# Issues Identification Summary

|  |
|--|
| Services   |
| Natural Resources                                |
| Lakefront Water                                  |
| Economic Development                             |
| How to Pay for Services                          |
| Northwoods Character/Quality of Life             |
| Skills Development                               |
| Youth Issues                                     |
| Demographic Shifts                               |
| Elderly Issues                                   |
| Communication Improvements                       |
| Technology                                       |
| Transportation                                   |
| Housing  |
| Voyager Village PUD Issues                       |
| Ag Preservation and Support                      |
| Ag Economic Development                          |
| Transportation and Roads                         |
| Support for Alternative Energy                   |
| Protecting Property Rights                       |
| Taxes Paid vs Services Received Disproportionate |
| Border Issues                                    |
| Residential Development of Marginal Land         |
| Promoting Artistic Endeavors                     |
| Unwanted Cluster Housing/Development             |
| Local Land Use Regulation                        |
| Intergovernmental Cooperation                    |

| North Cluster |           |             |         |           |           |             | South Cluster |              |           |         |         |            |              |
|---------------|-----------|-------------|---------|-----------|-----------|-------------|---------------|--------------|-----------|---------|---------|------------|--------------|
| County        | V Webster | T Webb Lake | T Union | T Oakland | T Jackson | T Sand Lake | V Grantsburg  | T Wood River | T Daniels | T Siren | T Dewey | T Anderson | T Trade Lake |
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## % of Votes







# Focus Groups

October 14<sup>th</sup> - 15<sup>th</sup>, 2008

- 
- ❖ **Growth Management**
  - ❖ **Agriculture**
  - ❖ **Natural Resources**
  - ❖ **Economic Development**
  - ❖ **Intergovernmental Cooperation**



# Summary of Major Findings and Issues

- ❖ 2007 total population of Burnett County is estimated as 16,749.
- ❖ 100% of the population is defined as rural, though 95.7% of the population is defined as non-farm.
- ❖ 45% of the housing units are defined as seasonal.

Source: WDOA, Demographics Services Center, 2007. US Census Bureau, 2000.





# Summary of Major Findings and Issues

- ❖ Burnett County's geographic location, recreational opportunities, and natural resources will draw regional development.
- ❖ Affordable housing, rural character, demographic shifts and a high quality of life will increase development pressures.



# Summary of Major Findings and Issues

- ❖ Aging population will increase demand for more services and housing choices - elderly housing, rental units, and starter homes.
- ❖ Increased pressure to convert woodlands and farmland to cash: development
- ❖ The number of farms will continue to slowly decline, however, larger “commercial” type farming will increase.



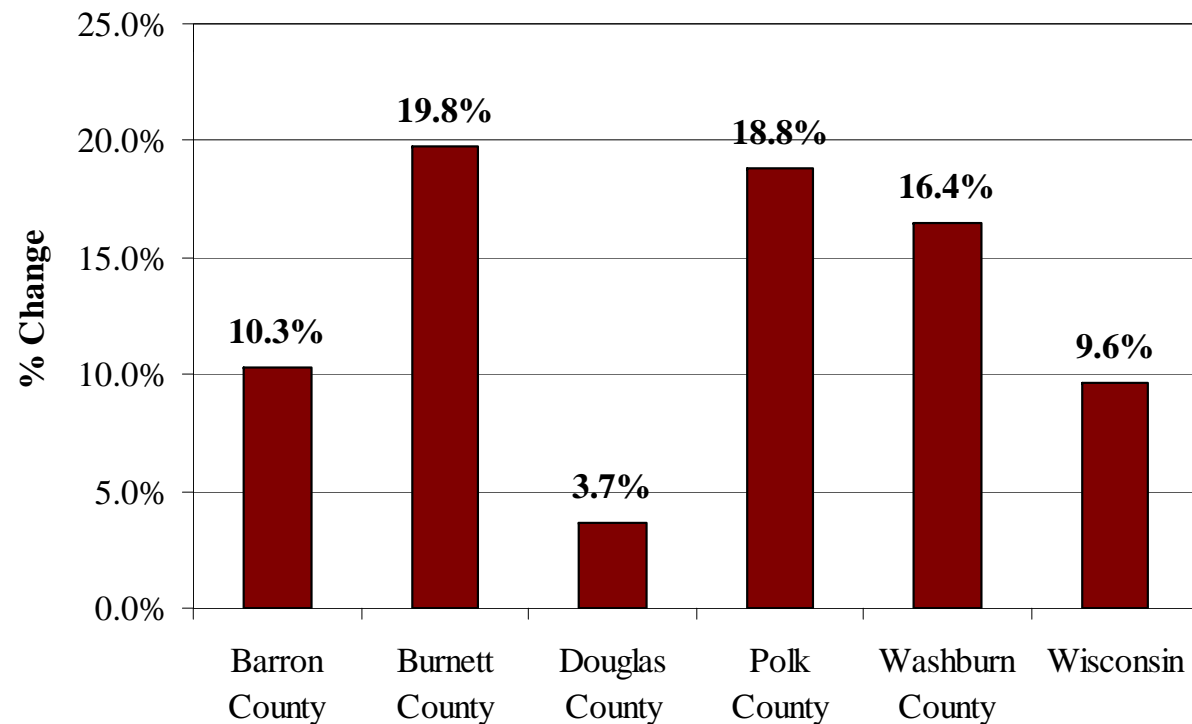
# Summary of Major Findings and Issues

- ❖ Local government budget constraints will drive the need for intergovernmental cooperation for shared services and programs.
- ❖ Due to the county's location, many local residents will continue to commute out of the area for work and amenities: regional shopping, entertainment and health care.



# Population Growth 1990 – 2000

- ❖ Burnett County's population growth from 1990 to 2000 was 19.8%
  - ▶ 1990 = 13,084
  - ▶ 2000 = 15,674
- ❖ Population growth exceeded surrounding counties and rest of the state.



Source: Demographic Services Center, Wisconsin Department of Administration.

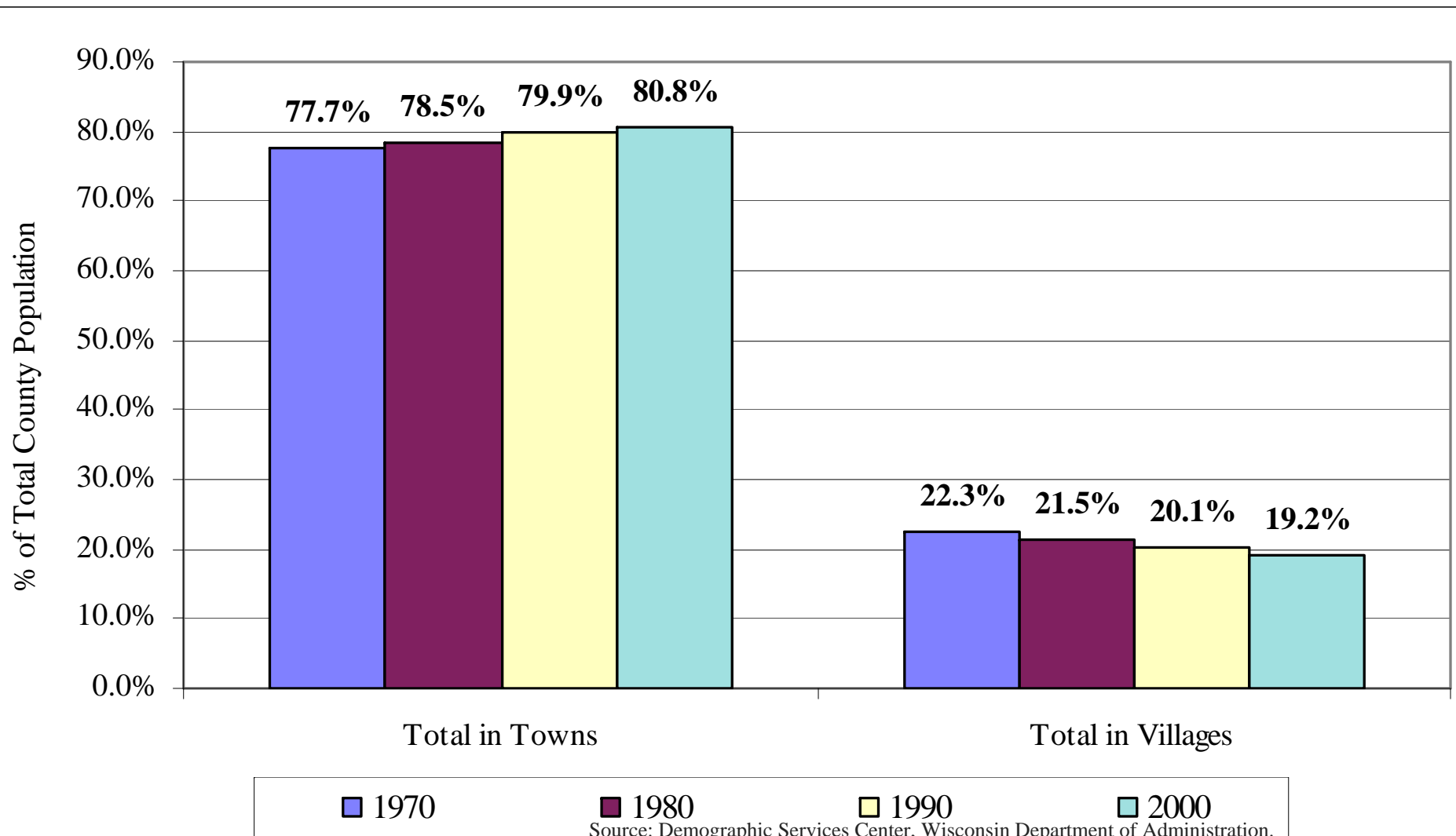


# Population Forecast 2000 - 2025

- ❖ WDOA Burnett County Population Forecasts from 2000 to 2025:
  - ▶ 2000 population = 15,674
  - ▶ 2025 population = 17,390 (+1,716)
  - ▶ **11% population growth – 69 people/year**
- ❖ Census Bureau Linear projection based on 3 previous 10-year censuses:
  - ▶ 2000 population = 15,674
  - ▶ 2025 population = 21,006 (+5,332)
  - ▶ **34% population growth – 213 people/year**
- ❖ Wisconsin 2000 to 2025 WDOA estimate: 17% growth



# Town and Village Population Burnett County, 1970-2000





# Housing Units, Burnett County 1990-2000

|                       | 1990          | 2000          | # Change<br>1990 - 2000 | % Change<br>1990 - 2000 |
|-----------------------|---------------|---------------|-------------------------|-------------------------|
| T. Anderson           | 262           | 265           | 3                       | 1.1%                    |
| T. Blaine             | 243           | 238           | -5                      | -2.1%                   |
| T. Daniels            | 446           | 429           | -17                     | -3.8%                   |
| T. Dewey              | 241           | 303           | 62                      | 25.7%                   |
| T. Grantsburg         | 411           | 445           | 34                      | 8.3%                    |
| T. Jackson            | 904           | 1,031         | 127                     | 14.0%                   |
| T. La Follette        | 409           | 490           | 81                      | 19.8%                   |
| T. Lincoln            | 176           | 182           | 6                       | 3.4%                    |
| T. Meenon             | 749           | 836           | 87                      | 11.6%                   |
| T. Oakland            | 918           | 1,045         | 127                     | 13.8%                   |
| T. Roosevelt          | 153           | 145           | -8                      | -5.2%                   |
| T. Rusk               | 325           | 338           | 13                      | 4.0%                    |
| T. Sand Lake          | 419           | 445           | 26                      | 6.2%                    |
| T. Scott              | 783           | 916           | 133                     | 17.0%                   |
| T. Siren              | 703           | 717           | 14                      | 2.0%                    |
| T. Swiss              | 794           | 833           | 39                      | 4.9%                    |
| T. Trade Lake         | 579           | 625           | 46                      | 7.9%                    |
| T. Union              | 390           | 422           | 32                      | 8.2%                    |
| T. Webb Lake          | 771           | 730           | -41                     | -5.3%                   |
| T. West Marshland     | 252           | 185           | -67                     | -26.6%                  |
| T. Wood River         | 550           | 546           | -4                      | -0.7%                   |
| V. Grantsburg         | 508           | 590           | 82                      | 16.1%                   |
| V. Siren              | 456           | 499           | 43                      | 9.4%                    |
| V. Webster            | 301           | 327           | 26                      | 8.6%                    |
| <b>Burnett County</b> | <b>11,743</b> | <b>12,582</b> | <b>839</b>              | <b>7.1%</b>             |
| Wisconsin             | 2,055,774     | 2,321,144     | 265,370                 | 12.9%                   |

Source: U.S. Bureau of the Census, 1990-2000, S



# BUILDING LOCATIONS

## Burnett County, Wisconsin



### Legend

- Buildings
- Townships
- ▬ County Boundary

This drawing is neither a legally recorded map nor a survey and is not intended to be used as one. This drawing is a compilation of records, information and data used for reference purposes only.

Source: Wisconsin DNR and Burnett Co. Land Information Office

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Miles

**Foth**  
Foth Infrastructure & Environment, LLC  
Burnett, WI Building  
April 3, 2008 Drawn by: DMT Checked by: JDM



# BUILDING LOCATIONS

## Burnett County, Wisconsin



**Legend**

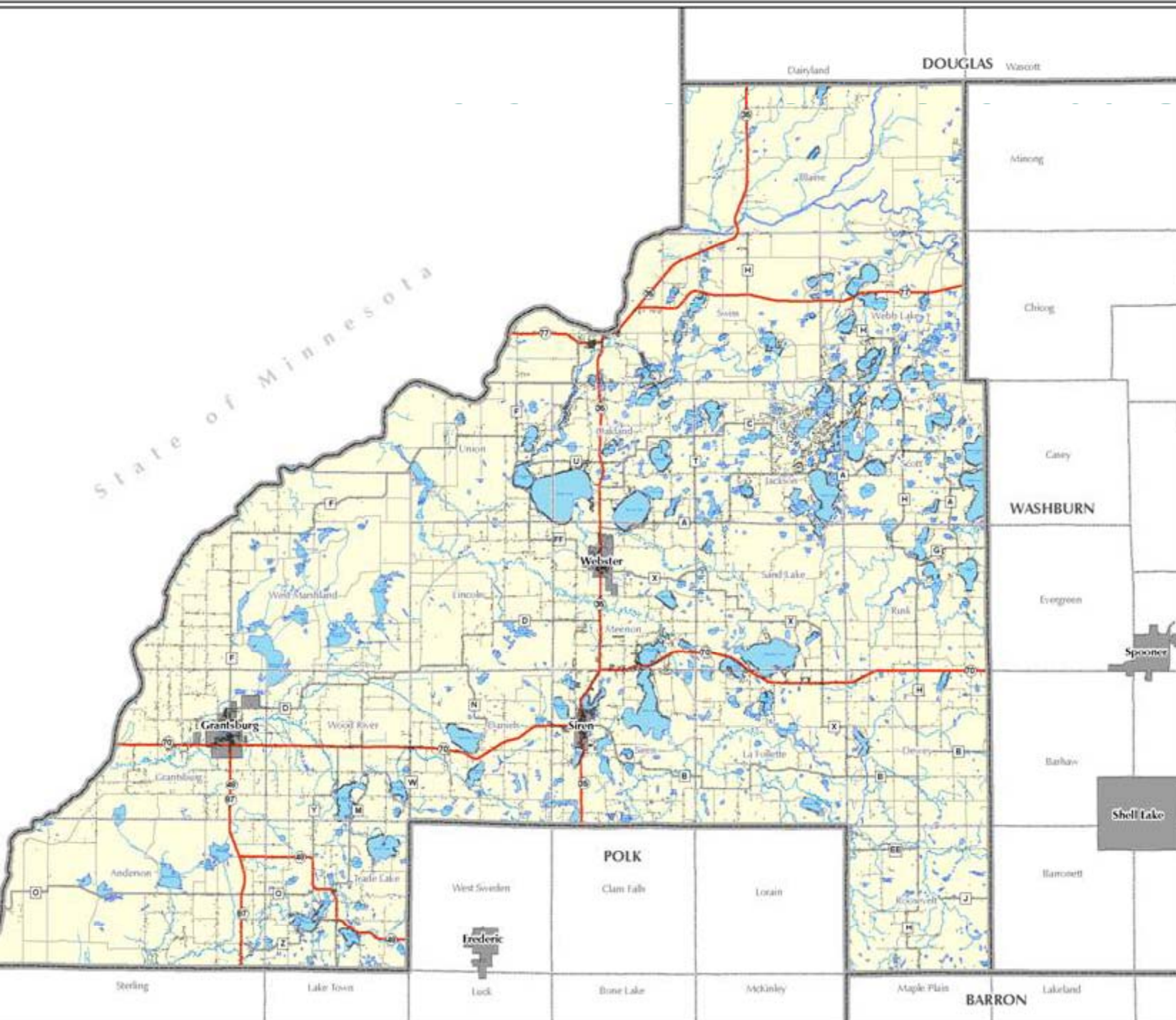
- Buildings
- Township Road
- County Highway
- State Highway
- Rivers
- Lakes
- Villages
- Townships
- County Boundary

This drawing is neither a legally recorded map nor a survey and is not intended to be used as one. This drawing is a compilation of records, information and data used for reference purposes only.

Source: Wisconsin DNR and Burnett Co. Land Information Office



burnett\_co\_building.dwg  
April 5, 2018 Drawn by: DMT Checked by: JDM





# Land Use

## Burnett County, 1997 and 2007

|   |               | <u>1997</u> |            | <u>2007</u> |            | %      |
|---|---------------|-------------|------------|-------------|------------|--------|
| <b>Land Use Class</b>                                 |               | Acres       | % of total | Acres       | % of total | Change |
| <b>Burnett<br/>County<br/>Land Use<br/>Comparison</b> | Residential   | 36,555      | 11.7%      | 42,530      | 13.6%      | 16.3%  |
|   | Commercial    | 2,009       | 0.6%       | 2,367       | 0.8%       | 17.8%  |
|   | Manufacturing | 483         | 0.2%       | 489         | 0.2%       | 1.2%   |
|   | Agricultural  | 80,452      | 25.7%      | 61,997      | 19.8%      | -22.9% |
|   | Undeveloped   | NA          | -          | 52,612      | 16.8%      | -      |
|   | Swamp/ Waste  | 29,107      | 9.3%       | NA          | -          | -      |
|   | Ag. Forest    | NA          | -          | 21,660      | 6.9%       | -      |
|   | Forest        | 163,642     | 52.3%      | 130,539     | 41.7%      | -20.2% |
|   | Other         | 686         | 0.2%       | 740         | 0.2%       | 7.9%   |
| Real Estate Total                                     |               | 312,934     | 100.0%     | 312,934     | 100.0%     | 0.0%   |

\*Note the land use category changes from 1997 to 2007.



# EXISTING LAND USE

## Burnett County, Wisconsin



### Legend

#### Existing Land Use

- Single Family Residential
- Multi Family Residential
- Commercial
- Industrial
- Government/Institutional/Utilities
- Agriculture
- Forests and Open Space
- Parks and Recreation
- Rivers and Lakes

- Wetlands
- Township Road
- County Highway
- State Highway
- Townships
- County Boundary

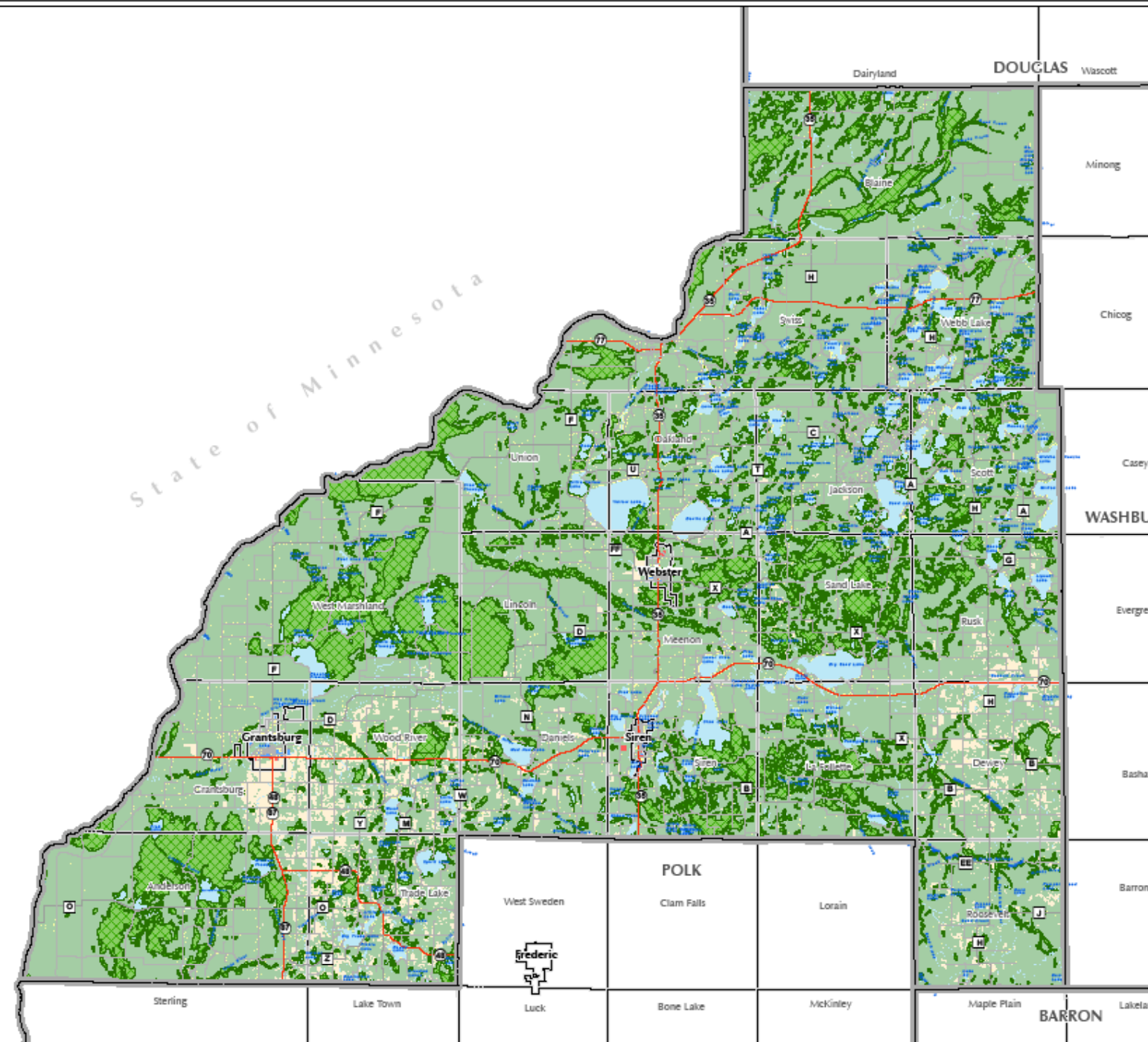
This drawing is neither a legally recorded map nor a survey and is not intended to be used as one. This drawing is a compilation of records, information and data used for reference purposes only.

Source: Wisconsin DNR and Burnett Co Land Information Office.

0 2 4  
Miles

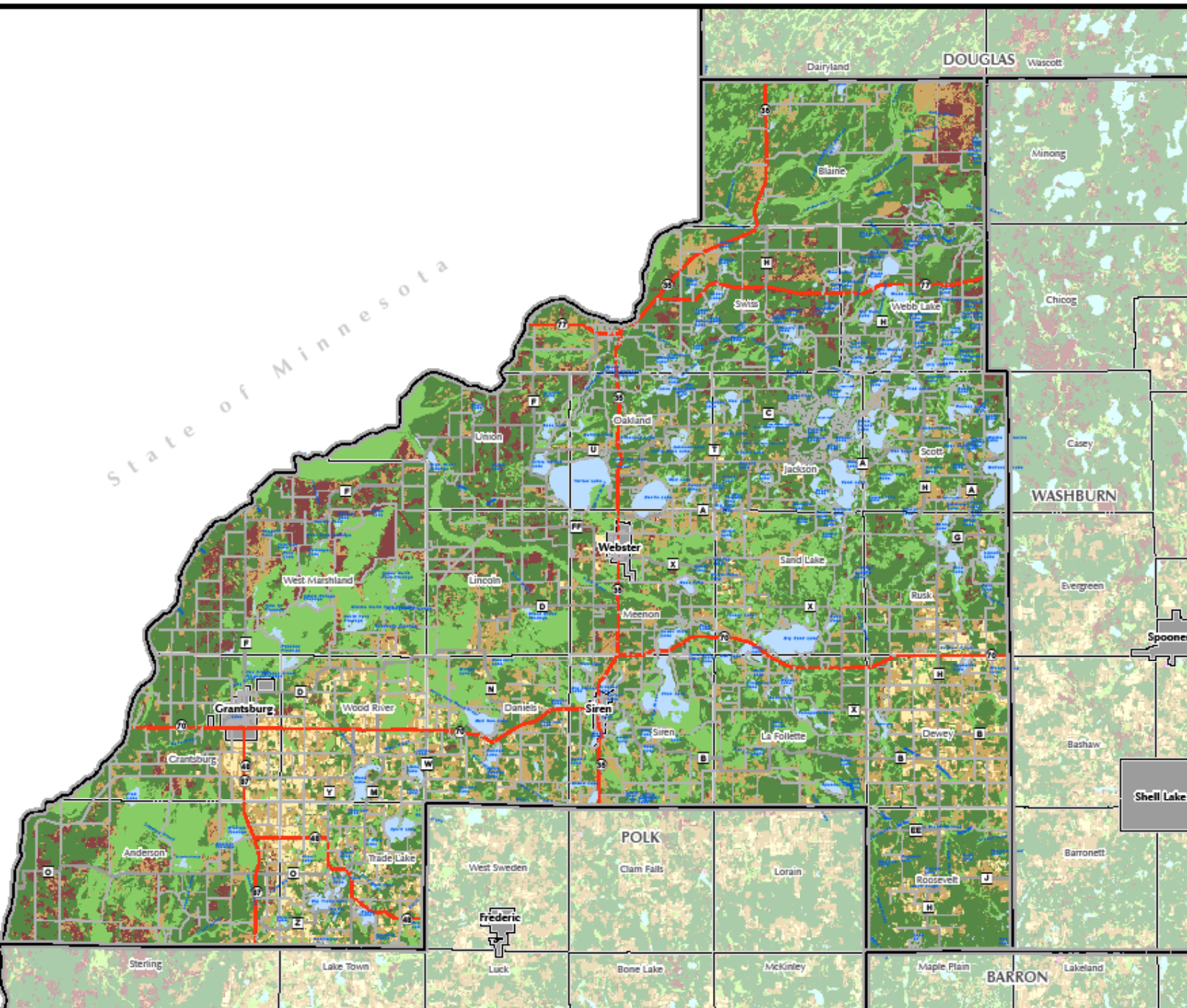


30/01/18 Client Data (Burnett County) Data (Burnett County) Data (Burnett County)  
October 20, 2018. Drawn by: DAT. Checked by: JDN





# LAND COVER (1991-1993) Burnett County, Wisconsin



## Legend

Land Cover - Acres (%)

- High Intensity - 454 (1)
- Low Intensity - 491 (1)
- Agriculture - 19,311 (3)
- Grassland - 87,311 (15)
- Forest - 275,595 (49)
- Open Water - 33,458 (6)
- Wetland - 113,479 (20)
- Barren - 1,414 (1)
- Shrubland - 31,825 (5)

- Township Roads
- County Highways
- State Highways
- Villages
- Townships
- County Boundaries

Source: Wisconsin DNR and Wisconsin DOT. The land cover data product was derived from LANDSAT Thematic Mapper (TM) satellite imagery acquired from fly-overs in 1991; May, July, September, and October, 1992; and May, 1995. TM data are collected by rectangular areas referred to as scenes, each 108 miles on a side. Twelve scenes are required to cover Wisconsin. A scene is comprised of roughly 30 million cells, each representing a 30-meter square, or an on-the-ground area of 900 square miles.

0 2 4  
Miles



FOOT: FORTIN, FORTIN & ASSOCIATES, LLC  
2100 Wisconsin Drive, Suite 200, Madison, WI 53706  
October 27, 2006. Created by DAT. Checked by JDB

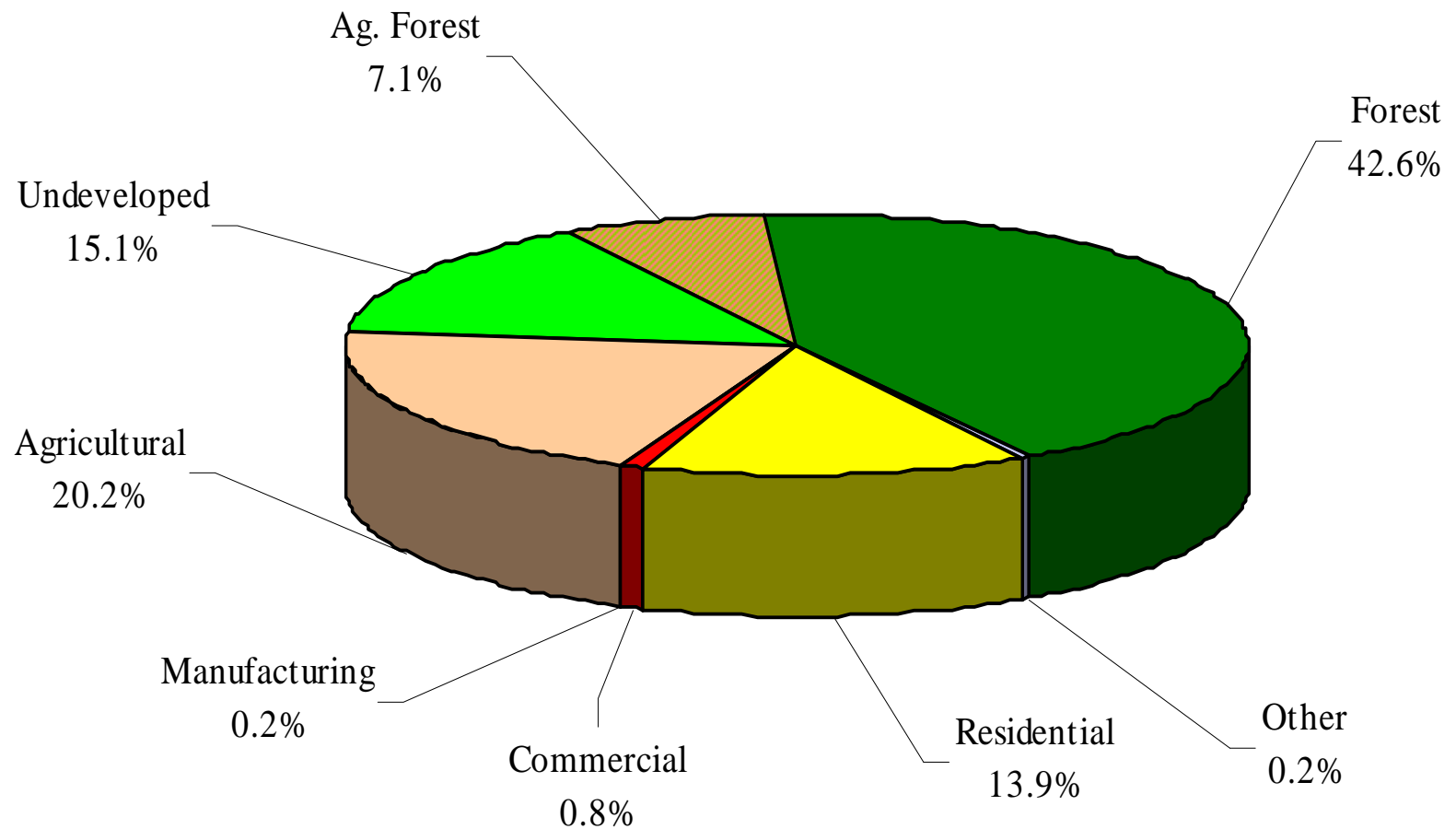


# Land Valuation/Assessment

|                       | <b>Land Use Class</b> | <b>Acres</b> | <b>% of total</b> |
|-----------------------|-----------------------|--------------|-------------------|
| <b>Burnett County</b> | Residential           | 42,530       | 13.9%             |
|                       | Commercial            | 2,367        | 0.8%              |
|                       | Manufacturing         | 489          | 0.2%              |
|                       | Agricultural          | 61,997       | 20.2%             |
|                       | Undeveloped           | 46,173       | 15.1%             |
|                       | Ag. Forest            | 21,660       | 7.1%              |
|                       | Forest                | 130,539      | 42.6%             |
|                       | Other                 | 740          | 0.2%              |
|                       | Real Estate Total     | 306,495      | 100.0%            |



# Land Valuation/Assessment





# Economic Development

## Worker Flow Burnett County 2000

|                       | Live in Burnett County<br>and Work in: | Travel to Burnett County<br>for work from: |
|-----------------------|--|--|
| Burnett County, WI    | 4,513                                  | 4,513                                      |
| Polk County, WI       | 554                                    | 359  |
| Washburn County, WI   | 400                                    | 171  |
| Ramsey County, MN     | 184                                    | 0  |
| Pine County, MN       | 180                                    | 64   |
| Hennepin County, MN   | 166                                    | 0  |
| Barron County, WI     | 150                                    | 38   |
| Chisago County, MN    | 89                                     | 30   |
| Washington County, MI | 78                                     | 16   |
| Anoka County, MN      | 77                                     | 0  |
| Dakota County, MN     | 53                                     | 0  |
| Douglas County, WI    | 51                                     | 33   |
| St. Louis County, MN  | 32                                     | 27   |
| Eau Claire County, WI | 20                                     | 0  |
| St. Croix County, WI  | 15                                     | 21   |
| Pierce County, WI     | 15                                     | 10   |
| Dunn County, WI       | 13                                     | 0  |
| Isanti County, MN     | 11                                     | 0  |
| Brown County, WI      | 10                                     | 0  |
| Wadena County, MN     | 0                                      | 11   |
| Elsewhere             | 123                                    | 54   |
| Minnesota sub-total   | 906                                    | 165  |
| <b>Grand Total</b>    | <b>6,734</b>                           | <b>5,293</b>                               |

- ❖ 67% of Burnett County residents employed in county.
- ❖ 1441 more people leave for work than come in



# Economic Development

## Average Annual Wage by Industry Division

### Burnett County 2007

|                                  | Average Annual Wage |                 | % of<br>Wisconsin |
|----------------------------------|---------------------|-----------------|-------------------|
|                                  | Burnett County      | Wisconsin       |                   |
| <b>All Industries</b>            | <b>\$26,257</b>     | <b>\$38,070</b> | <b>69.0%</b>      |
| Natural Resources & Mining       | \$39,795            | \$29,235        | 136.1%            |
| Manufacturing                    | \$38,302            | \$47,106        | 81.3%             |
| Professional & Business Services | \$29,303            | \$44,328        | 66.1%             |
| Information                      | \$29,264            | \$48,483        | 60.4%             |
| Education & Health Services      | \$27,263            | \$39,606        | 68.8%             |
| Construction                     | \$27,028            | \$47,489        | 56.9%             |
| Public Administration            | \$26,504            | \$39,879        | 66.5%             |
| Financial Activities             | \$26,469            | \$50,749        | 52.2%             |
| Trade, Transportation, Utilities | \$22,756            | \$32,762        | 69.5%             |
| Other Services                   | \$18,597            | \$22,073        | 84.3%             |
| Leisure & Hospitality            | \$10,302            | \$13,589        | 75.8%             |
| Unclassified                     | NA                  | \$45,573        | NA                |

Source: WI DWD, Quarterly Census Employment and Wages, September 2008.





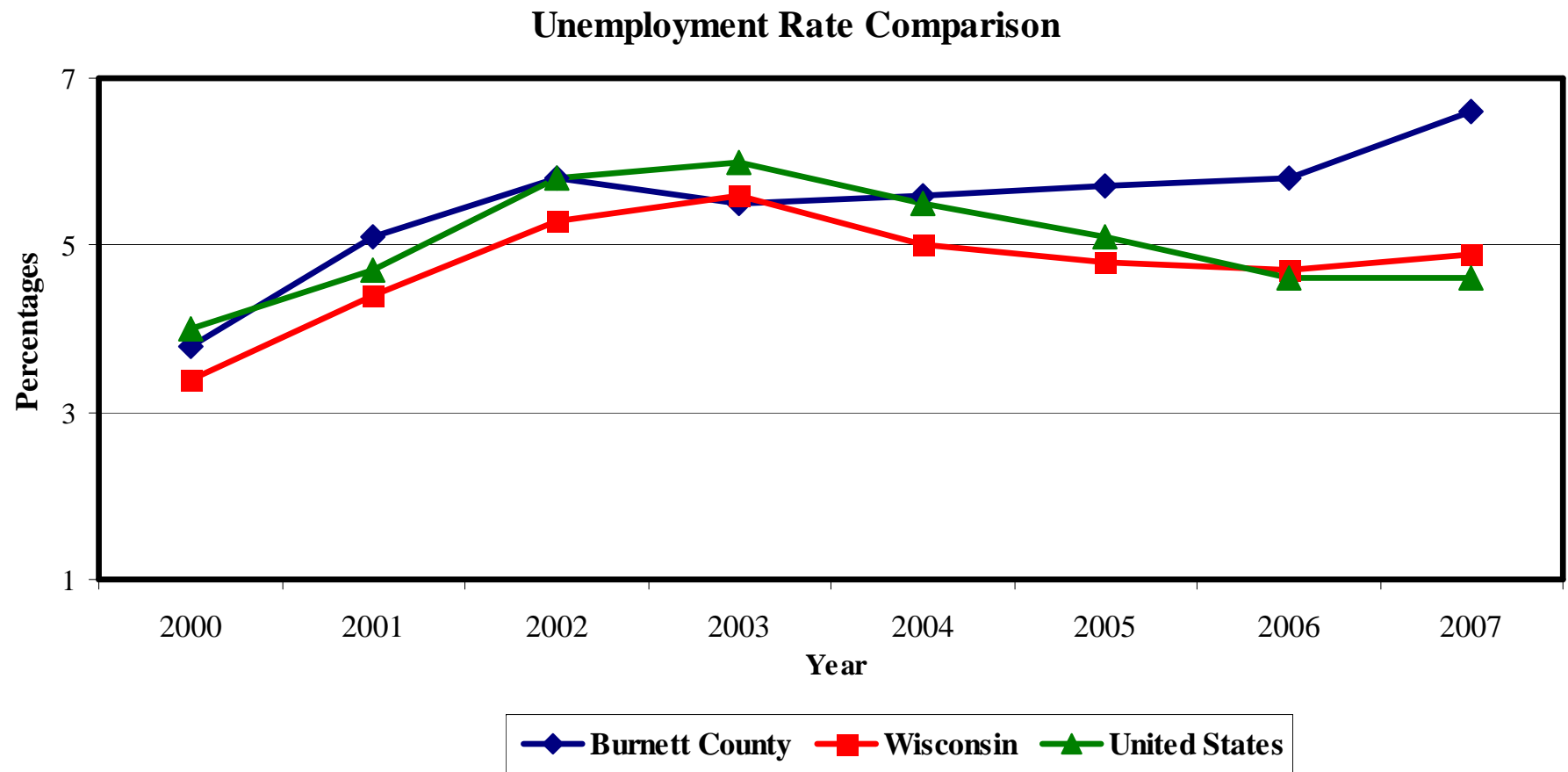
# Economic Development, Household Income Burnett County & Wisconsin 2000

|                        | Burnett County |            | Wisconsin |            |
|------------------------|----------------|------------|-----------|------------|
|                        | Number         | % of Total | Number    | % of Total |
| Less than \$10,000     | 600            | 9.1%       | 148,964   | 7.1%       |
| \$10,000 to \$14,999   | 532            | 8.1%       | 121,366   | 5.8%       |
| \$15,000 to \$24,999   | 1,084          | 16.4%      | 265,456   | 12.7%      |
| \$25,000 to \$34,999   | 1,183          | 17.9%      | 276,033   | 13.2%      |
| \$35,000 to \$49,999   | 1,334          | 20.2%      | 377,749   | 18.1%      |
| \$50,000 to \$74,999   | 1,191          | 18.0%      | 474,299   | 22.7%      |
| \$75,000 to \$99,999   | 366            | 5.5%       | 226,374   | 10.8%      |
| \$100,000 to \$149,999 | 235            | 3.6%       | 133,719   | 6.4%       |
| \$150,000 or more      | 74             | 1.1%       | 62,903    | 3.0%       |
| Total                  | 6,599          | 100.0%     | 2,086,863 | 100.0%     |
| Median Income          | \$34,218       |            | \$43,791  |            |

Source: Source: U.S. Bureau of the Census, 2000, STF-3



# Economic Development, Unemployment Comparison Burnett County 2000 - 2007





# Economic Factors

- ❖ Geographic Proximity
- ❖ Density of population
- ❖ Infrastructure & Services
- ❖ Natural Features
- ❖ Tourism



# Agriculture Conditions

## Dairy Farms

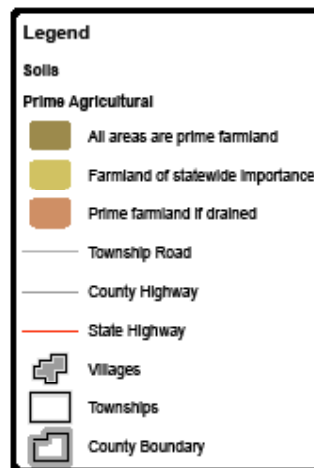
### Burnett County 2004 to 2007

- ❖ Dairy is the largest part of Burnett County's agriculture.
- ❖ Milk producers and the dairy industry contribute \$79.4 million to Burnett County's economy.

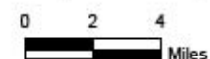
|                              | 2004   | 2005   | 2006   | 2007   | % Change<br>2007 - 2004 |
|------------------------------|--------|--------|--------|--------|-------------------------|
| Number of Cows               | 3,200  | 3,500  | 3,500  | 3,300  | 3.1%                    |
| Milk per Cows (pounds)       | 16,000 | 16,700 | 16,600 | 16,600 | 3.8%                    |
| Total Milk Produced (pounds) | 51,200 | 58,450 | 58,100 | 54,780 | 7.0%                    |



State of Wisconsin



Source: Wisconsin DNR, USDA NRCS Soil Survey and Burnett Co.





# Transportation Conditions, Certified Road Miles, Burnett County 2008

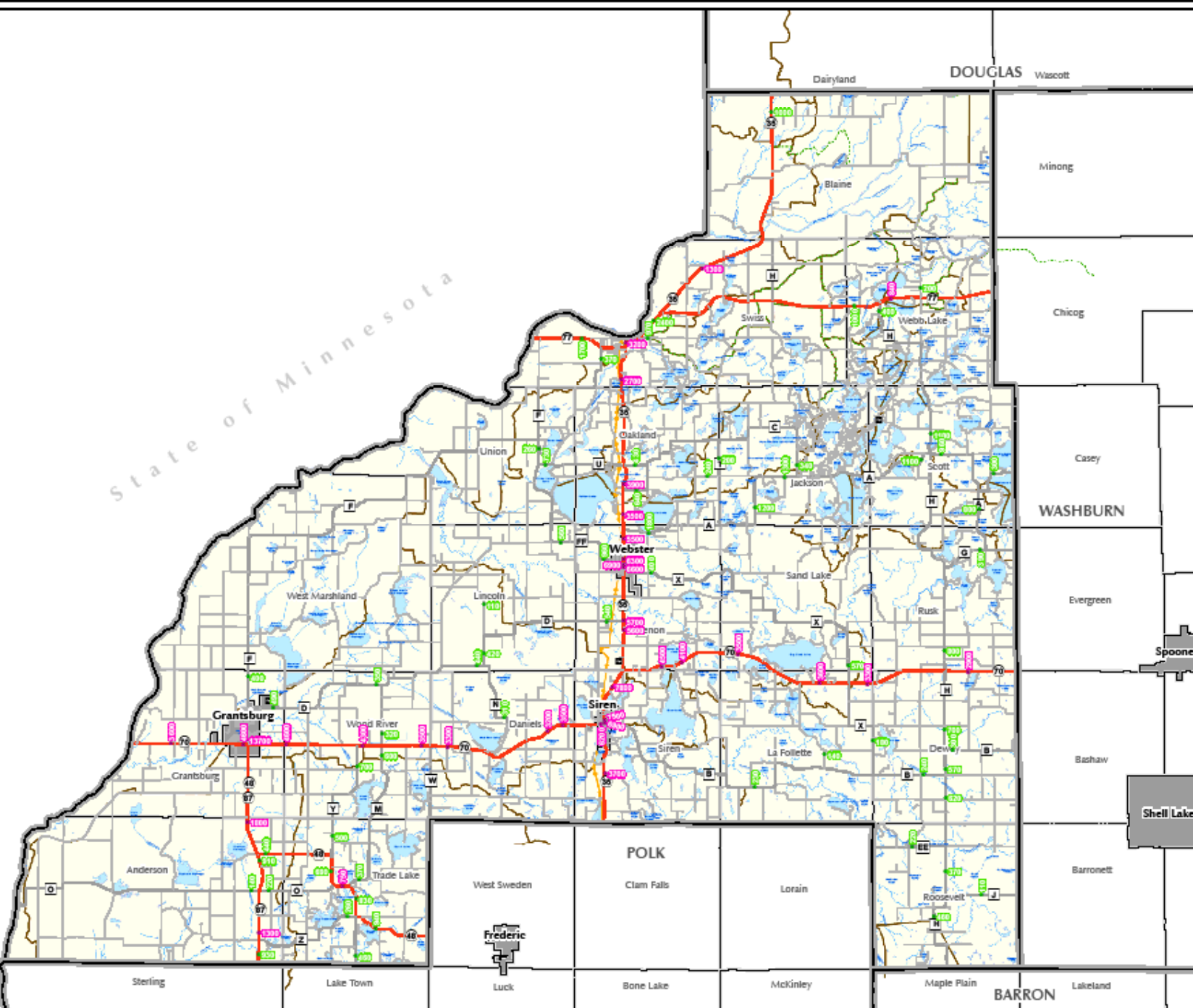
|                             | County Forest<br>Roads | County Trunk<br>Highways | Other County<br>Roads | Municipal<br>Roads | Total<br>Miles |
|-----------------------------|------------------------|--------------------------|-----------------------|--------------------|----------------|
| <b>Total for Towns</b>      | 32.67                  | 218.09                   | 0.39                  | 1,167.54           | 1,418.69       |
| <b>Total for Villages</b>   | 0.00                   | 1.72                     | 0.00                  | 36.80              | 38.52          |
| <b>Burnett County Total</b> | 32.67                  | 219.81                   | 0.39                  | 1,204.34           | 1,457.61       |

|                                      | 1999    | 2002    | 2005    | 2007    | # change<br>1999 - 2007 | % change<br>1999 - 2007 |
|--------------------------------------|---------|---------|---------|---------|-------------------------|-------------------------|
| <b>Daily Vehicle Miles of Travel</b> | 439,300 | 448,000 | 468,859 | 466,600 | 27,300                  | 6.21%                   |



# TRANSPORTATION SYSTEM: EXISTING

Burnett County,  
Wisconsin



## Legend

- |  |                                   |  |                 |
|--|-----------------------------------|--|-----------------|
|  | Airports                          |  | Township Road   |
|  | Annual Average Daily Traffic 2002 |  | County Highway  |
|  | Annual Average Daily Traffic 2007 |  | State Highway   |
|  | Snowmobile Trails                 |  | Rivers          |
|  | ATV Trails                        |  | Lakes           |
|  | Gandy Dancer Trail                |  | Villages        |
|  |                                   |  | Townships       |
|  |                                   |  | County Boundary |

This drawing is neither a legally recorded map nor a survey and is not intended to be used as one. This drawing is a compilation of records, information and data used for reference purposes only.

Source: Wisconsin DOT and Burnett Co Land Information Office

0 2 4  
Miles

**Foth**

FOOTHILL INTERMEDIATE & SENIOR HIGH SCHOOL

2010/01/01 Data/Burnett/County/Transportation/Burnett\_Co\_Transportation.mxd  
October 18, 2006 Drawn by: DWT Checked by: JMW





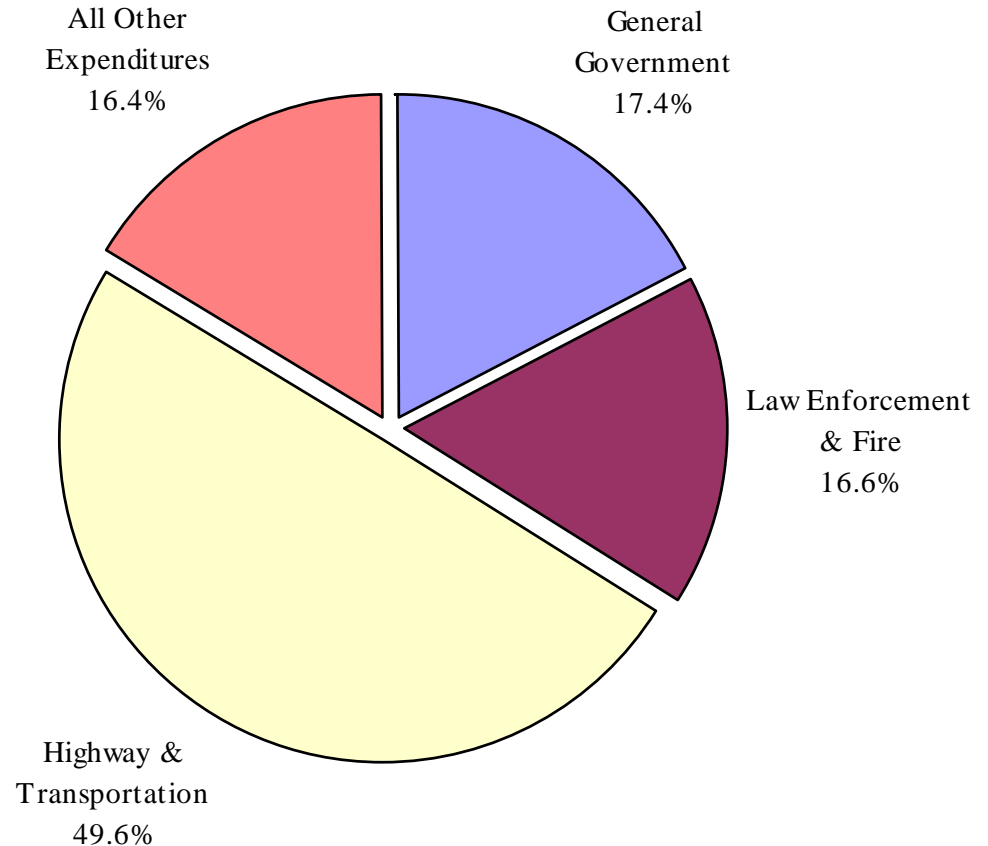
# Transportation Trends, Burnett County

- ❖ Work trip travel times will continue to increase, along with trip length.
- ❖ Traffic will increase as trips become longer and vehicle ownership increases.
- ❖ Lower density development in rural areas will lead to increased costs of maintaining and developing transportation facilities.
- ❖ The demand for paratransit services will increase as the general population ages.
- ❖ The availability of funding for county and local transportation projects may be impacted by the states fiscal crisis.



# Average Expenditures: Budgets for Towns

Average  
Expenditures  
For Wisconsin  
Towns  
(As a Proportion  
of Total Budget)

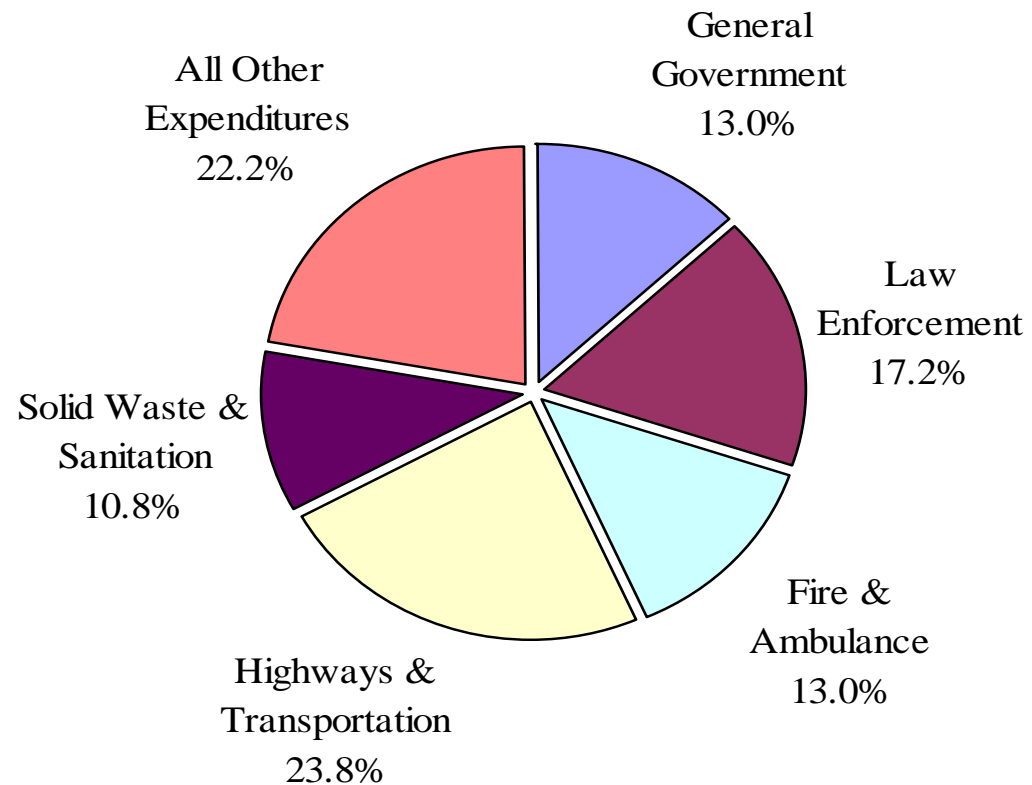


Source: Wisconsin Department of Revenue, *County and Municipal Revenues and Expenditures*, 2002.



# Average Expenditures: Budgets for Villages

Average  
Expenditures  
For Wisconsin  
Villages  
(As a Proportion  
of Total Budget)

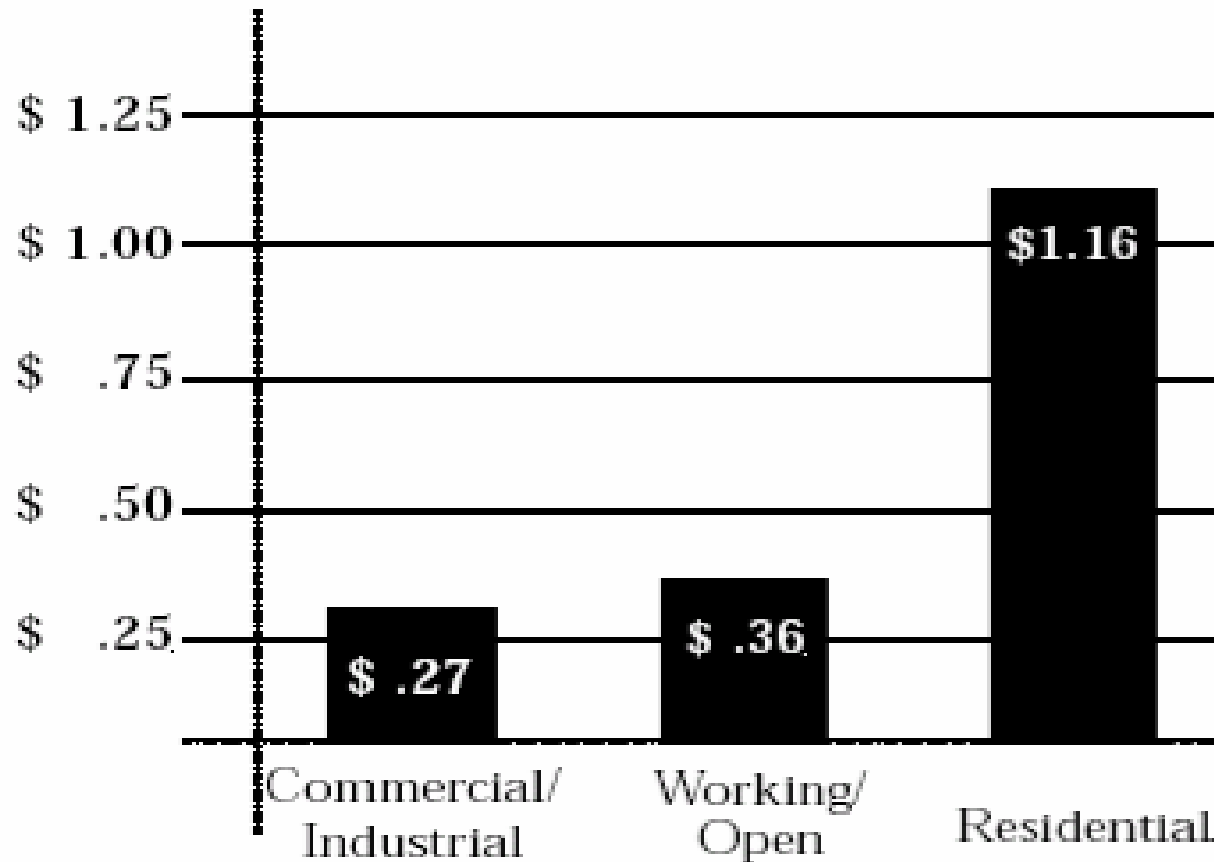


Source: Wisconsin Department of Revenue, *County and Municipal Revenues and Expenditures*, 2002.



# Costs Versus Revenues

SUMMARY: COST OF COMMUNITY SERVICES STUDIES



Median cost (per dollar of revenue raised) to provide public services to different land uses.

Source: American Farmland Trust, *Cost of Community Services* Fact Sheet, 2002



# Mapping Review

- ❖ Build the data
  - ◆ County/Villages/Towns
- ❖ Convert data into intelligence
- ❖ Use intelligence to develop understanding
- ❖ Leverage understanding to develop ideas
- ❖ Convert ideas into plans
- ❖ Build plans into action



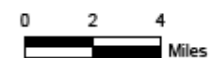
Burnett County,  
Wisconsin



 Wetlands  
 Township Road  
 County Highway  
 State Highway  
 Townships  
 County Boundary

This drawing is neither a legally recorded map nor a survey and is not intended to be used as one. This drawing is a compilation of records, information and data used for reference purposes only.

Source: Wisconsin DNR and Burnett Co Land Information Office.

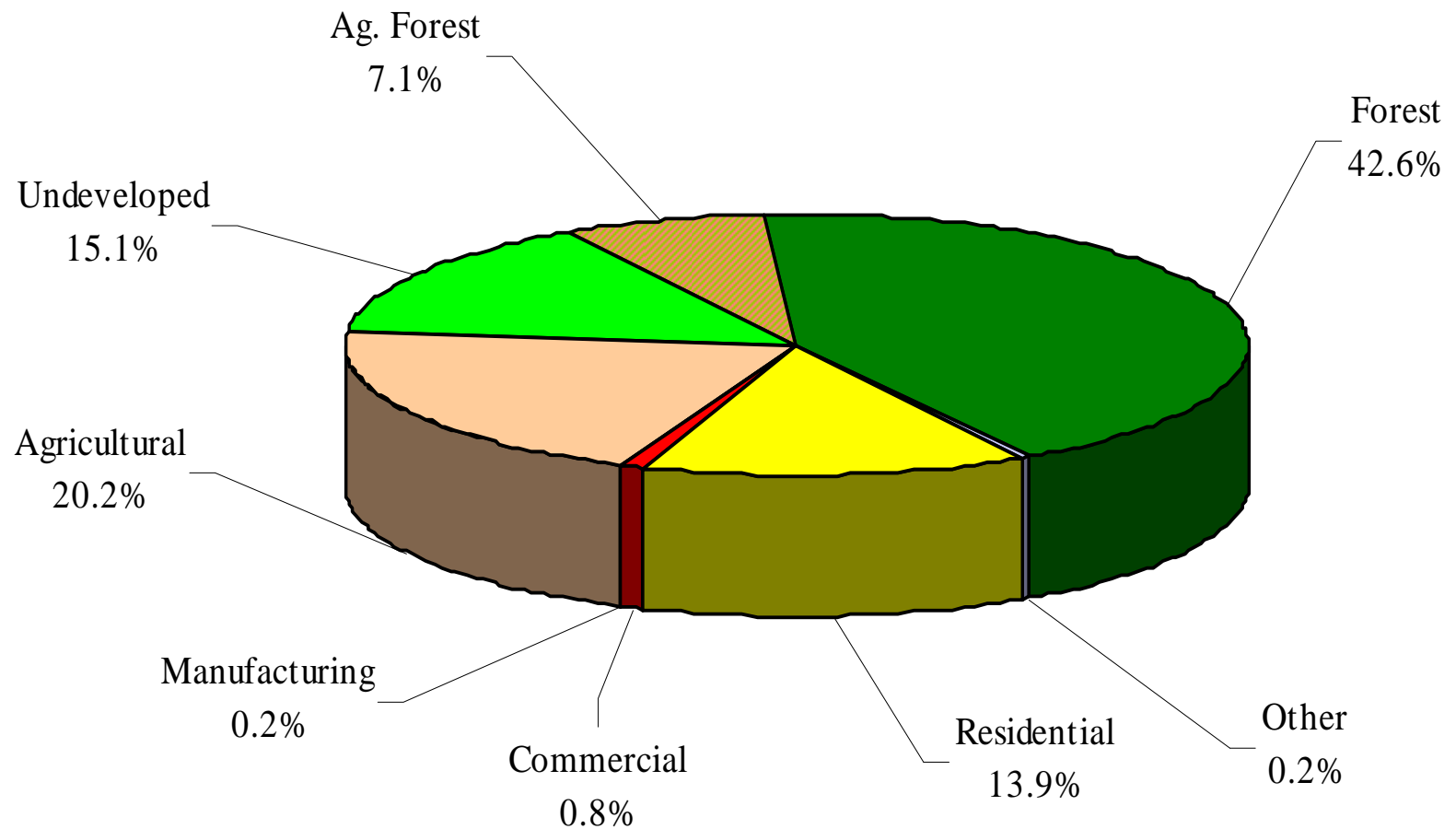


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October 20, 2008 Drawn by: DAT Checked by: JEW

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October 20, 2008 Drawn by: DAT Checked by: JEW



# Land Valuation/Assessment





# ENVIRONMENTAL AND WATER FEATURES

Burnett County,  
Wisconsin



## Legend

### Managed Lands

- County Forest Land
- Forest Crop Land
- Managed Forest Lands Open
- St Croix Chippewa Reservation
- County Lands
- State Lands
- Federal Lands

- Wetlands
- Watersheds
- Flood Hazard Area
- Township Road
- County Highway
- State Highway
- Rivers
- Lakes
- Villages
- Townships
- County Boundary

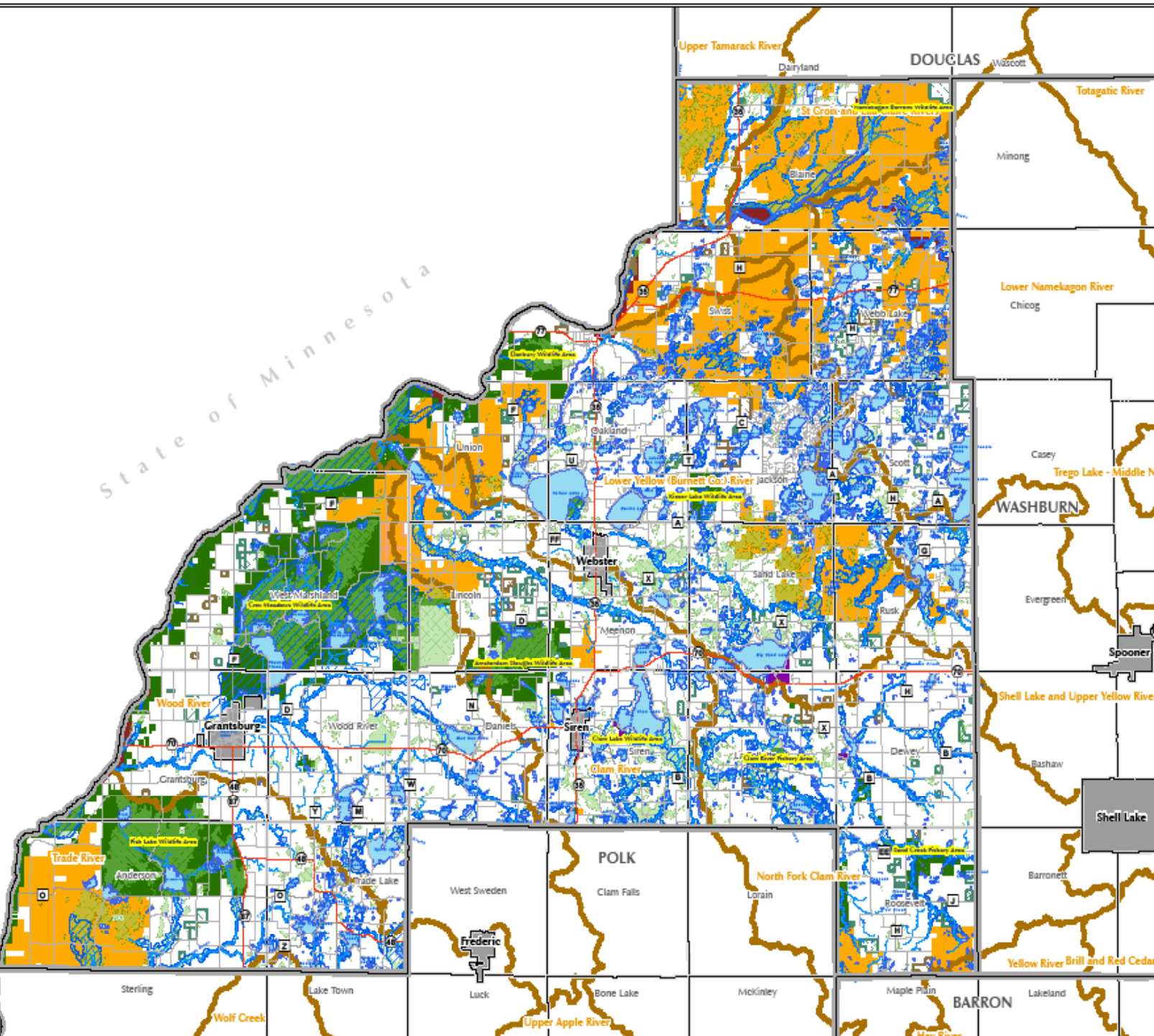
This drawing is neither a legally recorded map nor a survey and is not intended to be used as one. This drawing is a compilation of records, information and data used for reference purposes only.

Source: Map generated using data from the WDNR Endangered Resources and Burnett Co Land Information Office



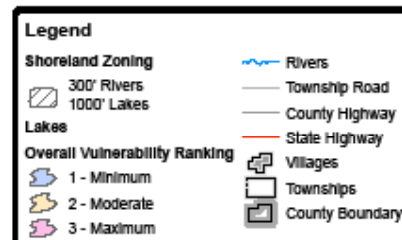
**Foth**  
Foth Infrastructure & Environment, LLC

10/01/2024 Data: Burnett County Environmental, Burnett Co Land Information Office  
October 20, 2024 Drawn by: GWT Created by: JBT



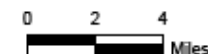


State of Wisconsin



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Source: Wisconsin DOT and Burnett Co. Land Information Office.



Foth Infrastructure &amp; Environment, LLC

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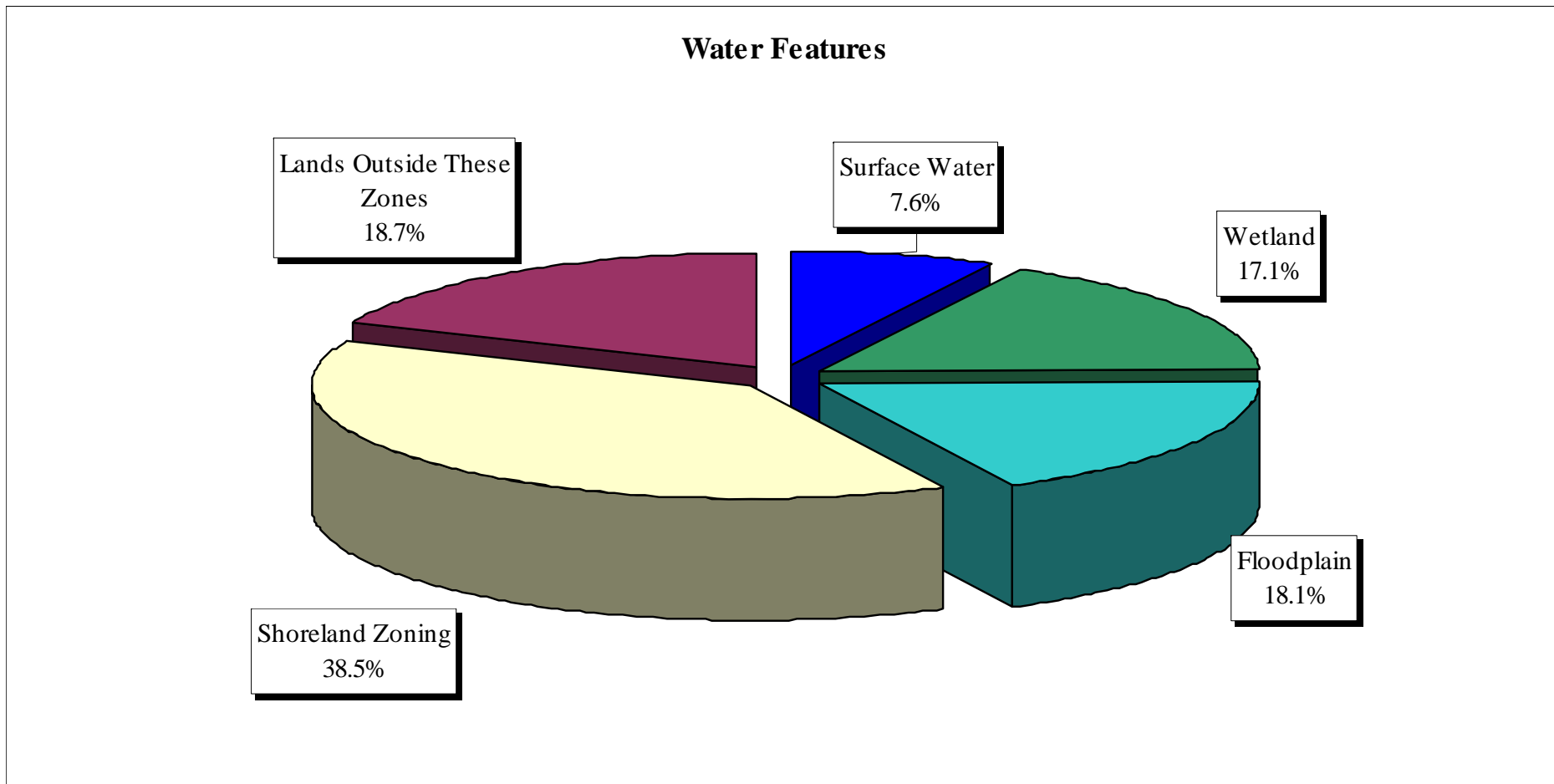


# Water Features

| Water Feature             | Acreage        | Percent of Total |
|---------------------------|----------------|------------------|
| Wetland                   | 96,151         | 17.1%            |
| Floodplain                | 101,659        | 18.1%            |
| Shoreland Zoning          | 216,704        | 38.5%            |
| Lands Outside These Zones | 148,037        | 26.3%            |
| Total County Area         | <b>562,551</b> | 100.0%           |



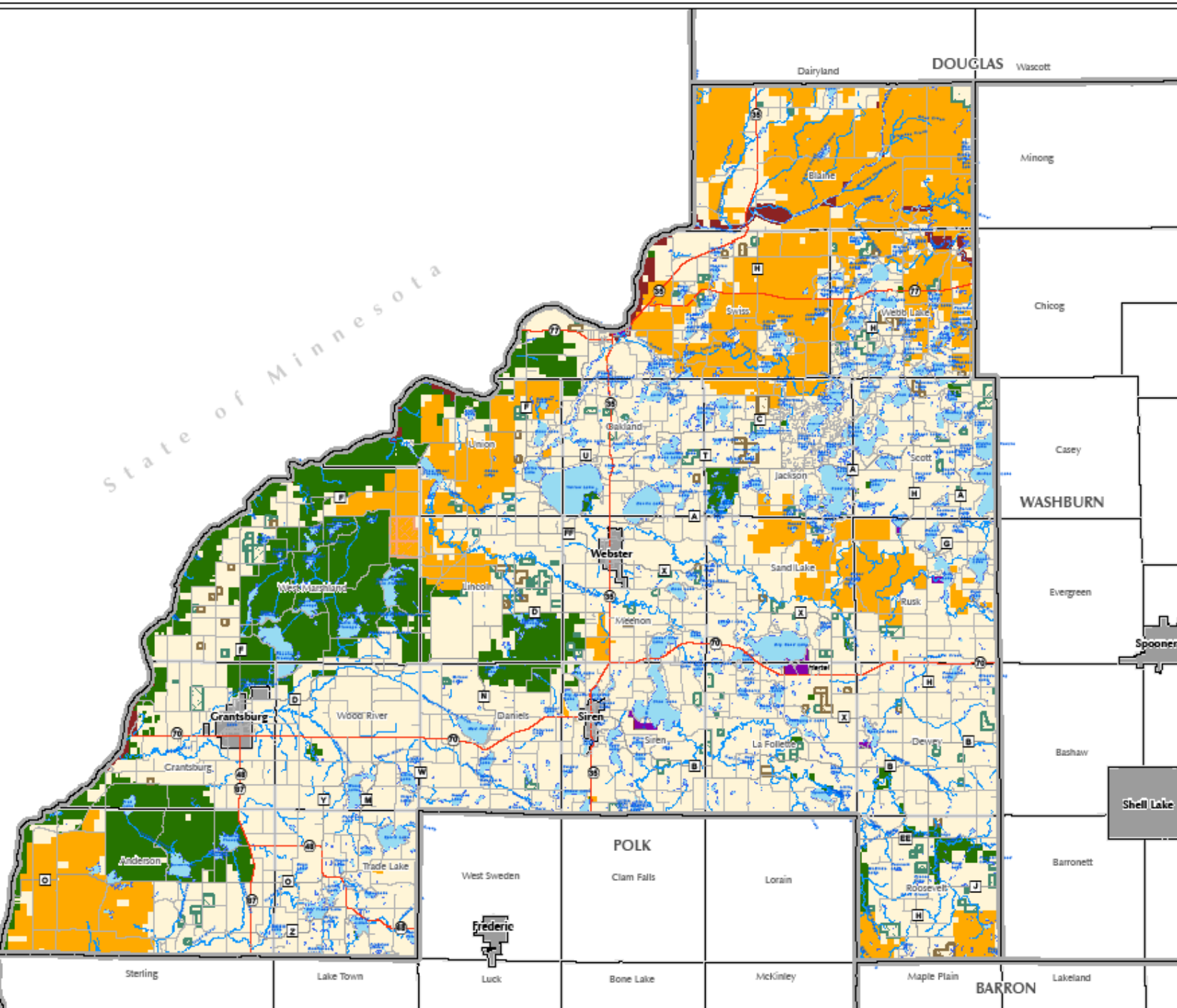
# Water Features





# LAND OWNERSHIP AND MANAGEMENT

Burnett County,  
Wisconsin



## Legend

- |                                |                   |
|--------------------------------|-------------------|
| County Lands                   | Township Roads    |
| State Lands                    | County Highways   |
| Federal Lands                  | State Highways    |
| St. Croix Chippewa Reservation | Rivers            |
| Private Lands                  | Lakes             |
| <b>Managed Lands</b>           | Villages          |
| County Forest Land             | Townships         |
| Forest Crop Land               | County Boundaries |
| Managed Forest Lands Open      |                   |

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Source: Wisconsin DNR and Burnett Co Land Information Office



**Foth**  
Foth Infrastructure & Environment, LLC

10/01/2024 Data: Wisconsin DNR Land Information Office, Public Land Information System  
October 20, 2024 - Drawn by: DNR - Checked by: JDR



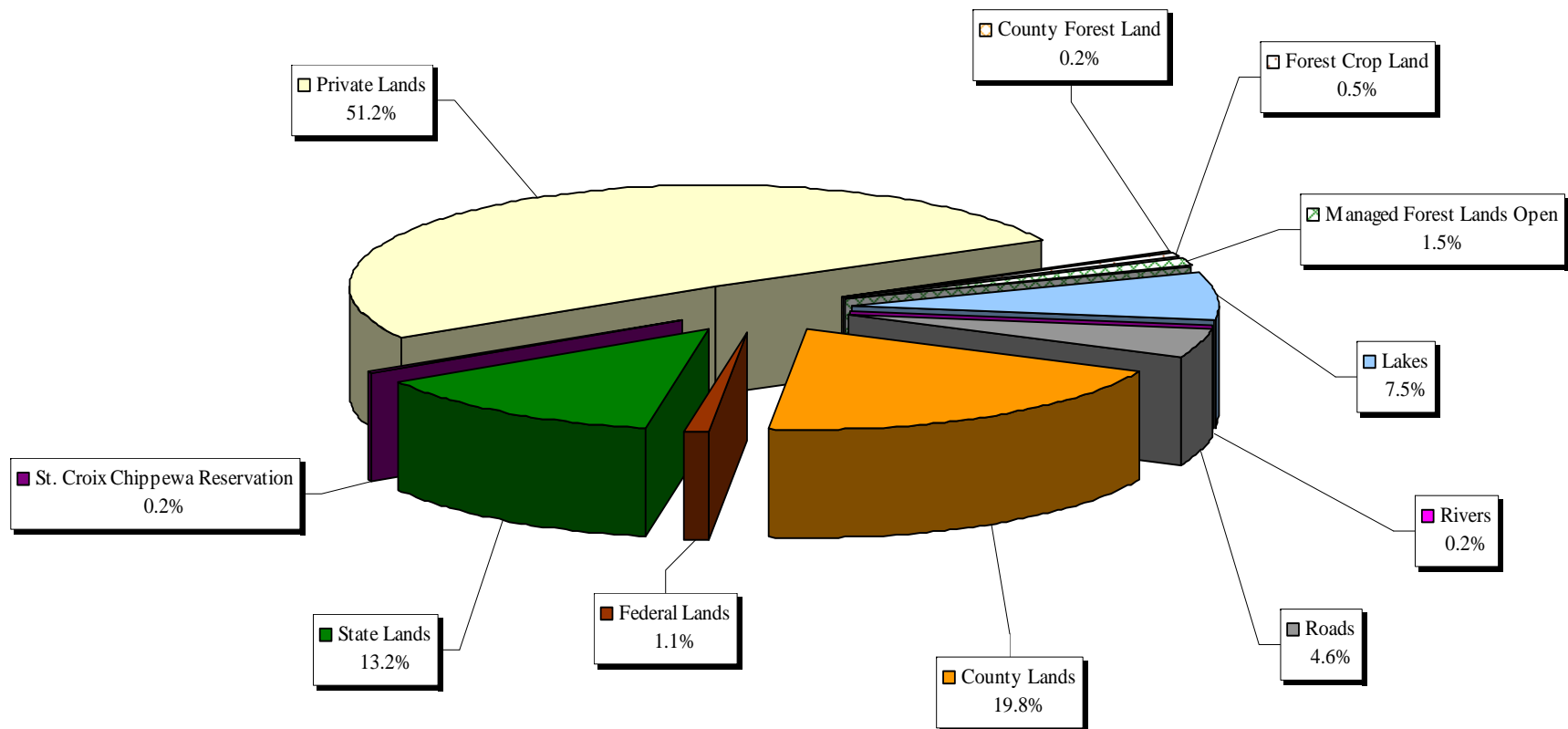
# Land Ownership

| <b>Land Ownership and Management</b> | <b>Acreage</b> | <b>Percentage of Total</b> |
|--------------------------------------|----------------|----------------------------|
| County Lands                         | 111,470        | 19.82%                     |
| Federal Lands                        | 6,178          | 1.10%                      |
| State Lands                          | 74,461         | 13.24%                     |
| St. Croix Chippewa Reservation       | 1,029          | 0.18%                      |
| Private Lands                        | 288,052        | 51.20%                     |
| County Forest Land                   | 1,216          | 0.22%                      |
| Forest Crop Land                     | 2,822          | 0.50%                      |
| Managed Forest Lands Open            | 8,269          | 1.47%                      |
| Lakes                                | 41,963         | 7.46%                      |
| Rivers                               | 1,005          | 0.18%                      |
| Roads                                | 26,086         | 4.64%                      |
| <b>Total</b>                         | <b>562,551</b> | <b>100.00%</b>             |



# Land Ownership

## Land Ownership and Management





# ZONING

## Burnett County, Wisconsin



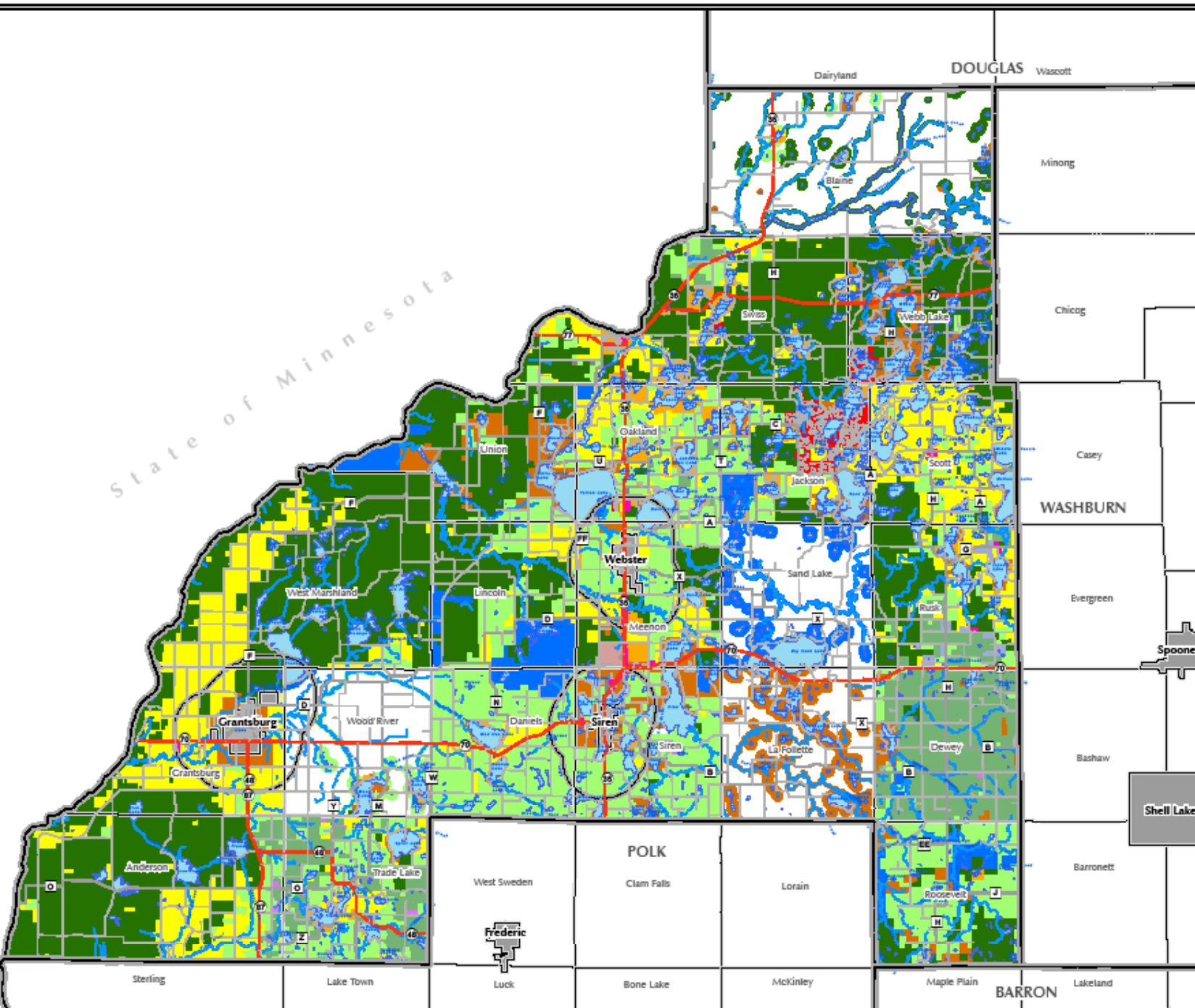
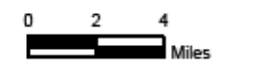
**Legend**

**Zoning Classifications**

- A (Exclusive Agriculture District)
- A-1 (Agriculture - Transitional District)
- A-2 (Agriculture - Residential District)
- A-4 (AG/Forestry/Residential District)
- AP (Airport District)
- C-1 (Commercial District)
- F-1 (Forestry District)
- I-1 (Industrial District)
- PUD (Planned Unit Development)
- RR1 (Residential Recreational District #1)
- RR2 (Residential Recreational District #2)
- RR3 (Residential Recreational District #3)
- W1 (Resource Conservation District)
- Extra Territorial Zoning (1.5 Miles)
- Township Road
- County Highway
- State Highway
- Villages
- Townships
- County Boundary

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Source: Wisconsin DNR and Burnett Co Land Information Office  
Townships without adopted zoning are shown with shoreline zoning.





# Zoning

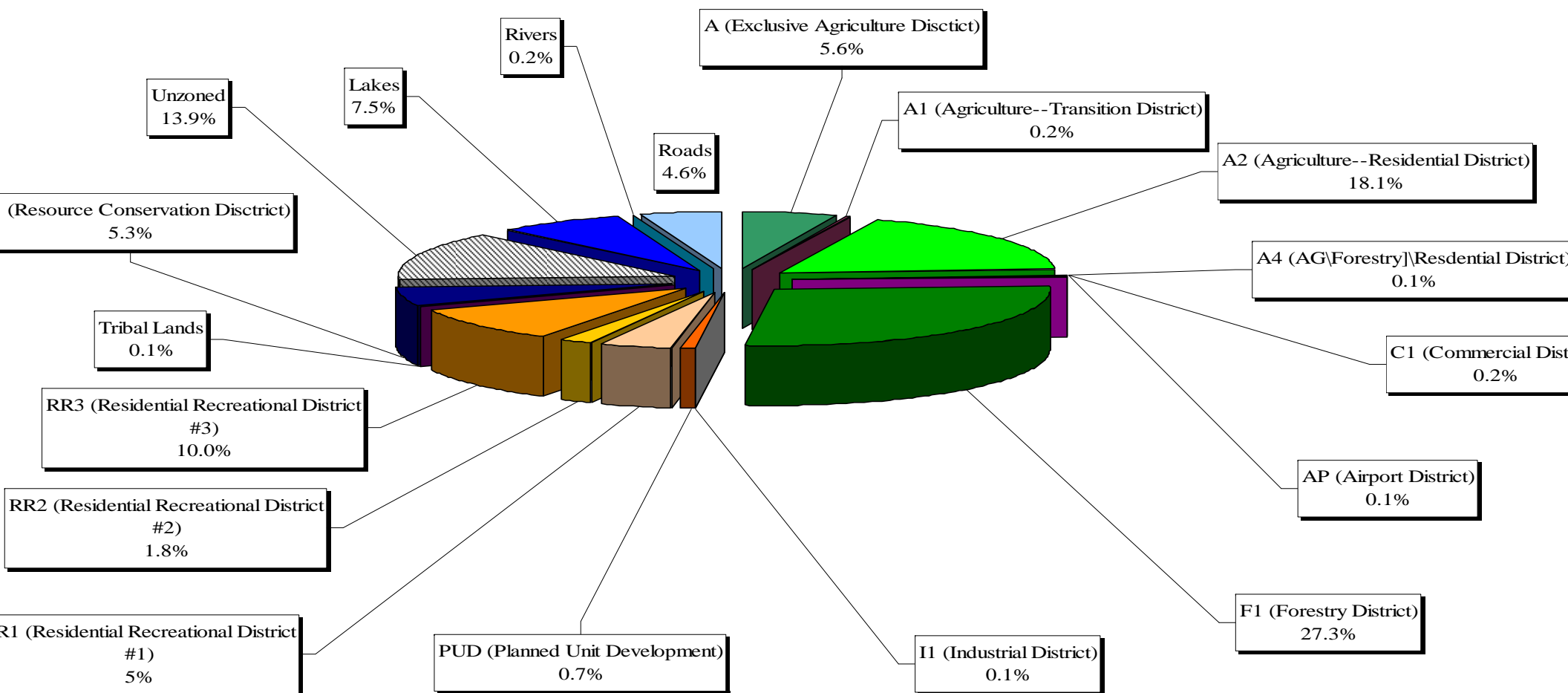
| <b>Burnett County Zoning Districts</b>     | <b>Acreage</b>   | <b>Percent of Total</b> |
|--|------------------|-------------------------|
| A (Exclusive Agriculture District)         | 31,411.2         | 5.6%                    |
| A1 (Agriculture--Transition District)      | 925.9            | 0.2%                    |
| A2 (Agriculture--Residential District)     | 101,751.5        | 18.1%                   |
| A4 (AG\Forestry)\Residential District)     | 425.0            | 0.1%                    |
| AP (Airport District)                      | 582.5            | 0.1%                    |
| C1 (Commercial District)                   | 1,281.4          | 0.2%                    |
| F1 (Forestry District)                     | 153,843.9        | 27.3%                   |
| I1 (Industrial District)                   | 391.0            | 0.1%                    |
| PUD (Planned Unit Development)             | 3,955.3          | 0.7%                    |
| RR1 (Residential Recreational District #1) | 24,732.0         | 4.4%                    |
| RR2 (Residential Recreational District #2) | 9,956.5          | 1.8%                    |
| RR3 (Residential Recreational District #3) | 56,116.7         | 10.0%                   |
| Tribal Lands                               | 532.8            | 0.1%                    |
| W1 (Resource Conservation District)        | 29,539.3         | 5.3%                    |
| Unzoned                                    | 78,052.0         | 13.9%                   |
| Lakes                                      | 41,962.8         | 7.5%                    |
| Rivers                                     | 1,005.4          | 0.2%                    |
| Roads                                      | 26,085.7         | 4.6%                    |
| <b>TOTAL</b>                               | <b>562,550.7</b> | <b>100%</b>             |





# Zoning

## County Zoning





# GROUNDWATER CONTAMINATION SUSCEPTIBILITY

Burnett County,  
Wisconsin



## Legend

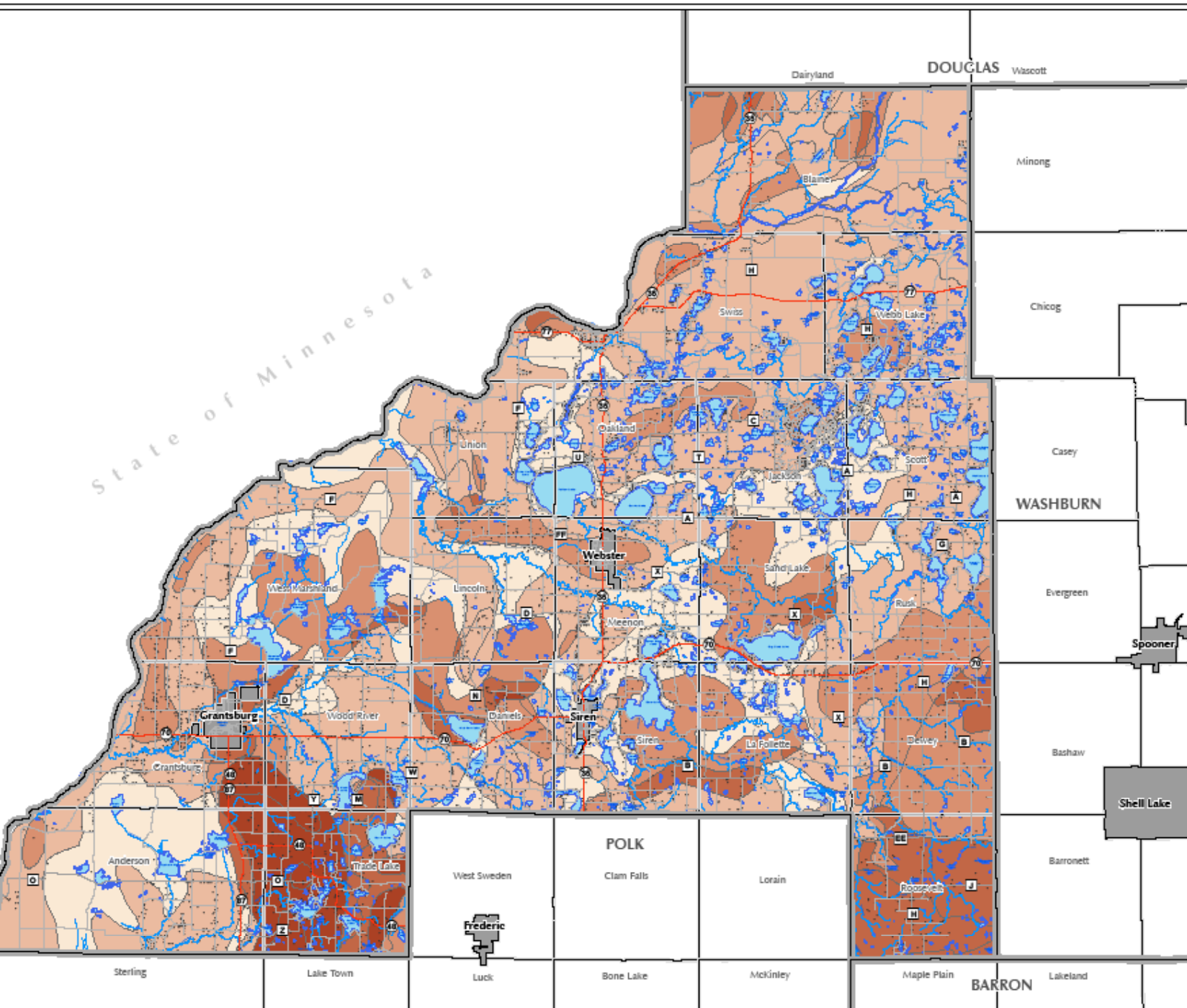
- |  |                     |
|--|---------------------|
| <b>Groundwater Contamination Model</b> | • Buildings         |
| Less Susceptible                       | — Township Road     |
| More Susceptible                       | — County Highway    |
|  | — State Highway     |
|  | — Rivers            |
|  | — Lakes             |
|  | — Villages          |
|  | — Townships         |
|  | — County Boundaries |

This drawing is neither a legally recorded map nor a survey and is not intended to be used as one. This drawing is a compilation of records, information and data used for reference purposes only.

Source: Wisconsin DNR and Burnett Co Land Information Office

0 2 4  
Miles

**Foth**  
Foth Infrastructure & Environment, LLC  
11/15/2008 (mcd/burnett\_co\_GWContaminationSusceptibility.mxd)  
October 20, 2008 Drawn by: DAT Checked by: JDR





# Land Use Projections

## Burnett County

### Population Projection

| Estimates |        |        |        |        | Projections |        |        |        |
|-----------|--------|--------|--------|--------|-------------|--------|--------|--------|
| 1970      | 1980   | 1990   | 2000   | 2007   | 2010        | 2015   | 2020   | 2030   |
| 9,276     | 12,340 | 13,084 | 15,674 | 16,749 | 17,098      | 17,754 | 18,329 | 18,918 |
|           |        |        |        | 17,167 | 17,807      | 18,873 | 19,939 | 22,072 |

WDOA

Census (Line



# Land Use Projections

## Burnett County

### Housing Unit Projection

| Estimates |        |        | Projections |                  |        |                  |        |                  |
|-----------|--------|--------|-------------|------------------|--------|------------------|--------|------------------|
| 1990      | 2000   | 2007   | 2010        |                  | 2020   |                  | 2030   |                  |
| Units     | Units  | Units  | Units       | Change from 2007 | Units  | Change from 2007 | Units  | Change from 2007 |
| 11,743    | 12,582 | 13,851 | 14,223      | 372              | 15,463 | 1,612            | 16,703 | 2,852            |
|           |        |        | 14,140      | 289              | 15,158 | 1,307            | 15,645 | 1,794            |
|           |        |        | 14,726      | 875              | 16,489 | 2,638            | 18,253 | 4,402            |

**Linear Units**

**WDOA Population\***

**Census Population\***

\* Uses 1.21 ratio of permanent population to total housing units



# Land Use Projections

## Burnett County

### Land Use Projection - Based on Assessment Data

| Estimates |                         |        |                         | Projections |                  |                         |        |                  |                         |        |                  |                         |
|-----------|-------------------------|--------|-------------------------|-------------|------------------|-------------------------|--------|------------------|-------------------------|--------|------------------|-------------------------|
| 1997      |                         | 2007   |                         | 2010        |                  |                         | 2020   |                  |                         | 2030   |                  |                         |
| Acres     | % of County Real Estate | Acres  | % of County Real Estate | Acres       | Change from 2007 | % of County Real Estate | Acres  | Change from 2007 | % of County Real Estate | Acres  | Change from 2007 | % of County Real Estate |
| 36,555    | 11.9%                   | 42,530 | 13.9%                   | 44,323      | <b>1,793</b>     | 14.5%                   | 50,298 | <b>7,768</b>     | 16.4%                   | 56,273 | <b>13,743</b>    | 18.4%                   |
| 2,492     | 0.8%                    | 2,856  | 0.9%                    | 2,965       | <b>109</b>       | 1.0%                    | 3,329  | <b>473</b>       | 1.1%                    | 3,693  | <b>837</b>       | 1.2%                    |

**Residential**

**Commercial &  
Manufacturing**



# Land Use Projections

## Burnett County

### Residential Land Use Projection

**Assessment Data**  
**Linear Units**  
**WDOA Population**  
**Census Population**

| 2010                     |                  | 2020                     |                  | 2030                     |                  |
|--------------------------|------------------|--------------------------|------------------|--------------------------|------------------|
| Additional Housing Units | Additional Acres | Additional Housing Units | Additional Acres | Additional Housing Units | Additional Acres |
|                          | <b>1,793</b>     |                          | <b>7,768</b>     |                          | <b>13,743</b>    |
| 372                      | <b>558</b>       | 1,612                    | <b>2,418</b>     | 2,852                    | <b>4,278</b>     |
| 289                      | <b>433</b>       | 1,307                    | <b>1,960</b>     | 1,794                    | <b>2,691</b>     |
| 875                      | <b>1,312</b>     | 2,638                    | <b>3,957</b>     | 4,402                    | <b>6,603</b>     |

\* assumes 1.5 acres average per unit



# Land Use Projections Burnett County

## Residential Land Use Projection

| 2010                     |                  | 2020                     |                  | 2030                     |                  |                    |
|--------------------------|------------------|--------------------------|------------------|--------------------------|------------------|--------------------|
| Additional Housing Units | Additional Acres | Additional Housing Units | Additional Acres | Additional Housing Units | Additional Acres | % Change from 2007 |
|                          | <b>1,793</b>     |                          | <b>7,768</b>     |                          | <b>13,743</b>    | <b>32%</b>         |
| 372                      | <b>558</b>       | 1,612                    | <b>2,418</b>     | 2,852                    | <b>4,278</b>     | <b>10%</b>         |
| 289                      | <b>433</b>       | 1,307                    | <b>1,960</b>     | 1,794                    | <b>2,691</b>     | <b>6%</b>          |
| 875                      | <b>1,312</b>     | 2,638                    | <b>3,957</b>     | 4,402                    | <b>6,603</b>     | <b>16%</b>         |

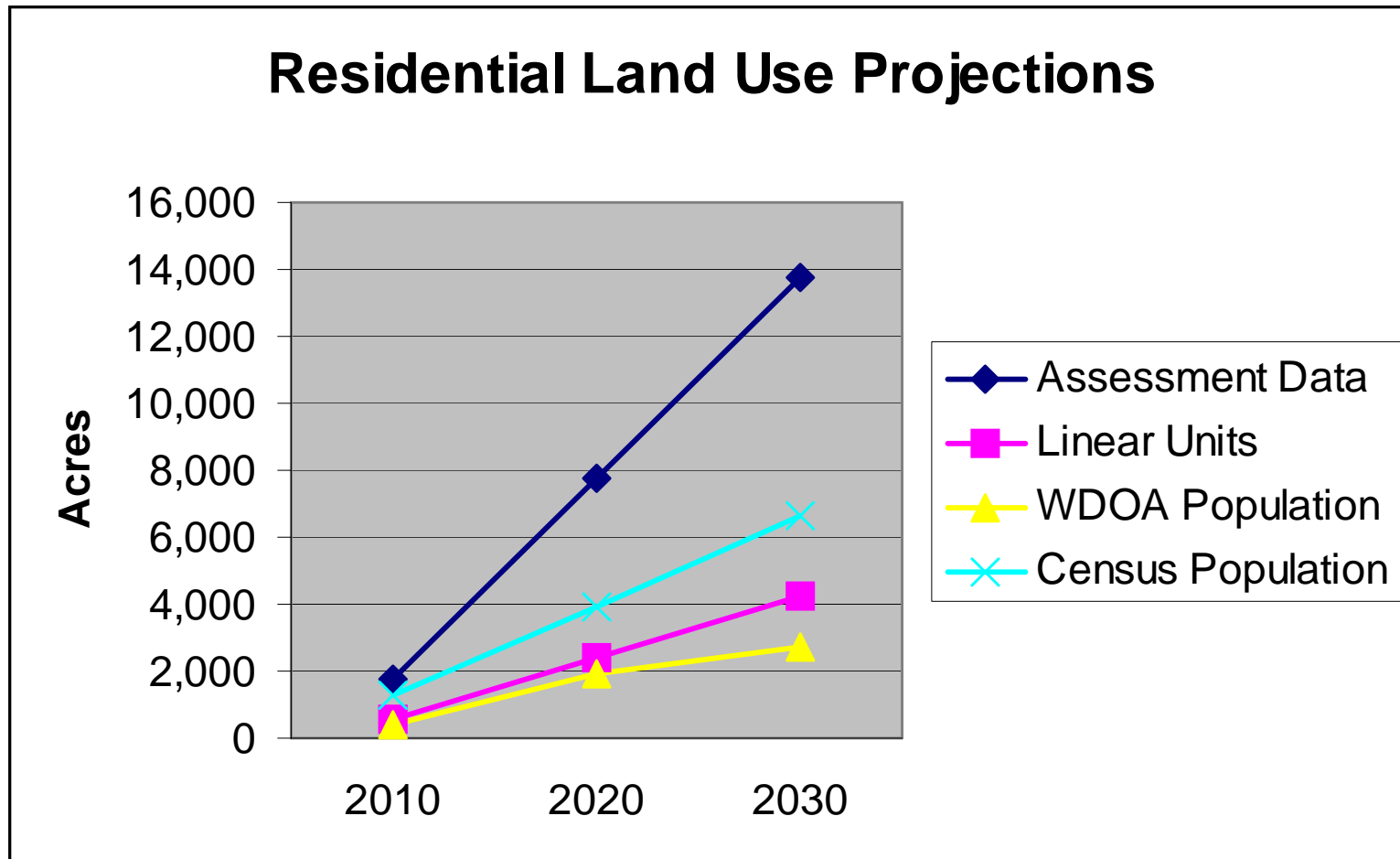
**Assessment Data**  
**Linear Units**  
**WDOA Population**  
**Census Population**

\* assumes 1.5 acres average per unit



# Land Use Projections

## Burnett County





# Key Strategies: Land use

- **Guide the efficient use of land through a coordinated vision of planned growth in recognition of resource limitations and County goals and objectives through long-range planning with towns and villages, a balance between County interests and property owner rights, and a regulatory framework that implements the Comprehensive Plan.**



# Key Strategies: Land use

- ❖ **Plan for a desirable pattern of land use that contributes to the realization of the County's, towns', and villages' goals and objectives for the future by:**
  - ▶ **Establishing a range of Land Use Management Areas within the County with associated densities and provisions within which a variety of local land use planning and implementation options will achieve long-term compatibility;**





# Mapping Review

- ❖ Future Land Use Mapping - Existing
  - ▶ County Generalized Land Use Plan Map
  - ▶ Community Land Use Plan Maps
- ❖ Future Land Use Management Areas
  - ▶ Broad County Categories
  - ▶ Used by Locals with Options to Tweak



# Generalized Land Use Plan Map Burnett County, Wisconsin

## 1 PRIMARY COMMUNITY AREAS

These areas consist of the basic communities of Chesham, Grant, Weston, and Henry and are only subject to development on one side, residential, commercial, industrial uses. Public services are in Chesham, Grant, and Weston. Generally, future high density development should be directed to these areas.

## 2 RURAL COMMUNITIES

These areas, located more than 1/2 mile from the primary communities that provide rural services, are to be developed with both rural and residential uses. Public services will probably not be provided in these areas, except in the case of the town of Weston. Encourage maintaining the rural community character.

## 3 SHORELAND RESIDENTIAL

These areas consist of the shorelands adjacent to lakes, rivers, and streams in Burnett County. Many of these shorelands are currently developed with both rural and residential uses. Future residential development is regulated by the lake and river shoreland development ordinance and accompanying shoreland ordinances.

## 4 RURAL OPEN SPACE

Except for the southwestern portion of Burnett County, these areas include the major forest regions on both the east and west sides of the county. Rural residential use is encouraged if such as for a farm property, farm use, or recreational use. This area includes the land in the county that has become unsuitable for agricultural use. The plan recommends maintaining the overall land use and forest management of this region.

## 5 FORESTRY RESIDENTIAL

The forests in the area are private forest lands adjacent to public forest holdings. The plan recommends maintaining large parcels of land for low density residential use and for recreation, including forest and open space management.

## 6 AGRICULTURAL/OPEN AREAS

These areas cover the majority of the southern portion of the County and consist of 1/2 mile wide, or wider, lands in the forest, agricultural, and open space. This area provides an interface with the County's agriculture, forestland, and open space and provides the land and woodlands that are the basis of the County. Encouraging for these areas should provide for preservation and restoration of forest and agriculture and the land use and open space management.

## 7 HIGHWAY COMMERCIAL CORRIDORS

Several highway corridors have been identified for future development. These areas are subject to development on both sides of the highway and are subject to development on both sides of the highway and are subject to development on both sides of the highway.

Significant land use include the 25-30 mile from the center of the County and the 1/2 mile from the center of the County and the 1/2 mile from the center of the County.

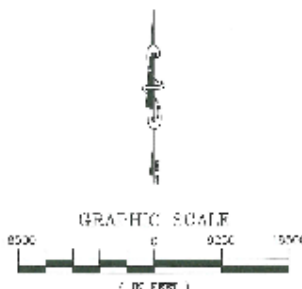
All highway corridors are important to the County and should be maintained for future development.

## 8 NATURAL CORRIDORS/PUBLIC LANDS

This corridor includes all public lands, including lakes, rivers, and streams. The corridor is subject to development on both sides of the highway and is subject to development on both sides of the highway.

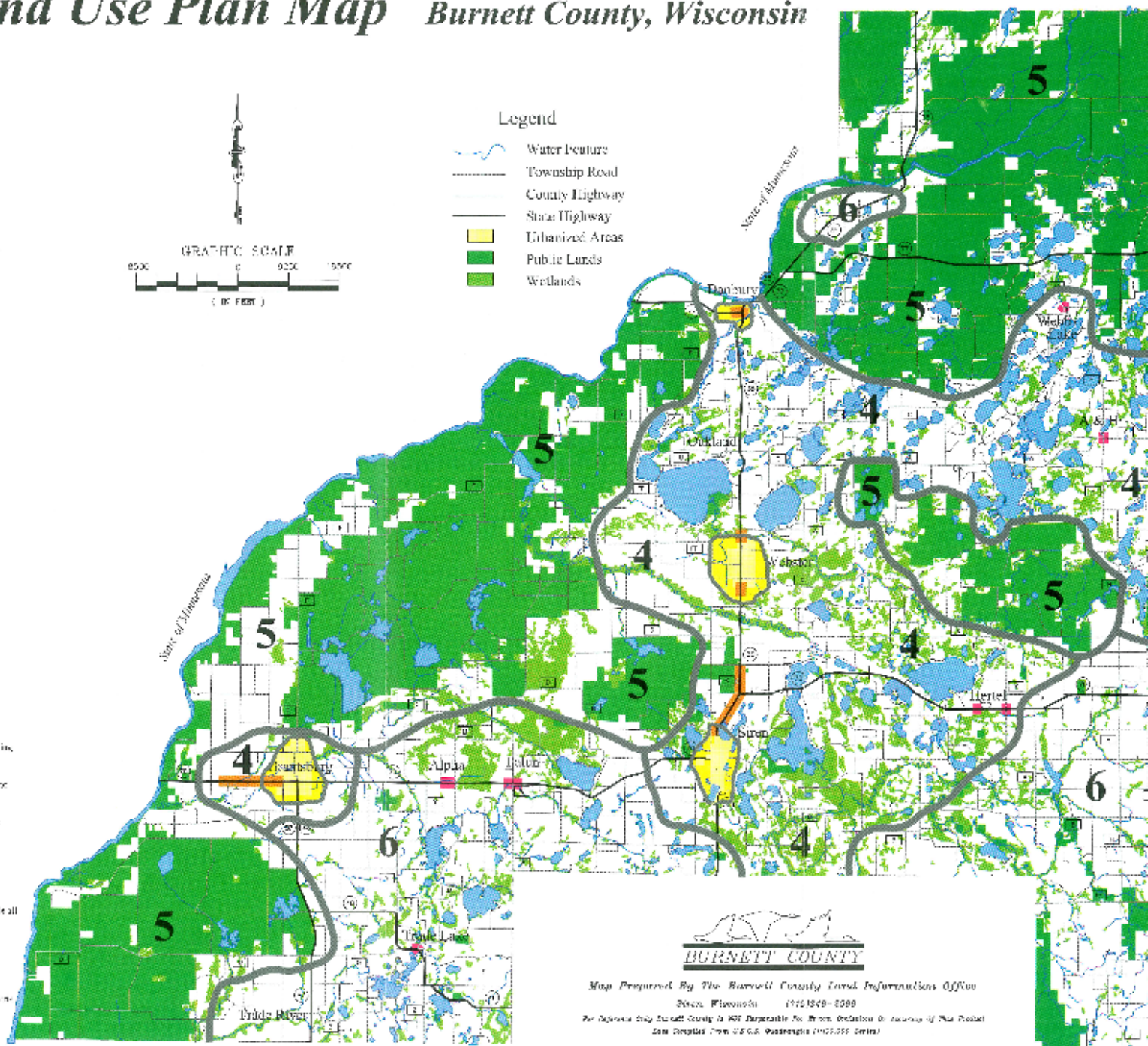
## 9 AIRPORT AREAS

Burnett County has three airports: the Burnett County Airport, the Burnett County Airport, and the Burnett County Airport. These airports are subject to development on both sides of the highway and are subject to development on both sides of the highway.



### Legend

- Water Feature
- Township Road
- County Highway
- State Highway
- Urbanized Areas
- Public Lands
- Wetlands



Map Prepared By The Burnett County Land Information Office

Stevens, Wisconsin 54785-1849-0000

For a complete copy of the Burnett County Land Use Plan, contact the Burnett County Land Information Office. Some details may vary from the U.S.G.S. Quadrangle (1:250,000 Series).



# FUTURE LAND USE Burnett County, Wisconsin



**Legend**

- Township Road
- County Highway
- State Highway
- Townships
- County Boundary

This drawing is neither a legally recorded map nor a survey and is not intended to be used as one. This drawing is a compilation of records, information and data used for reference purposes only.

Source: Wisconsin DNR and Burnett Co Land Information Office.

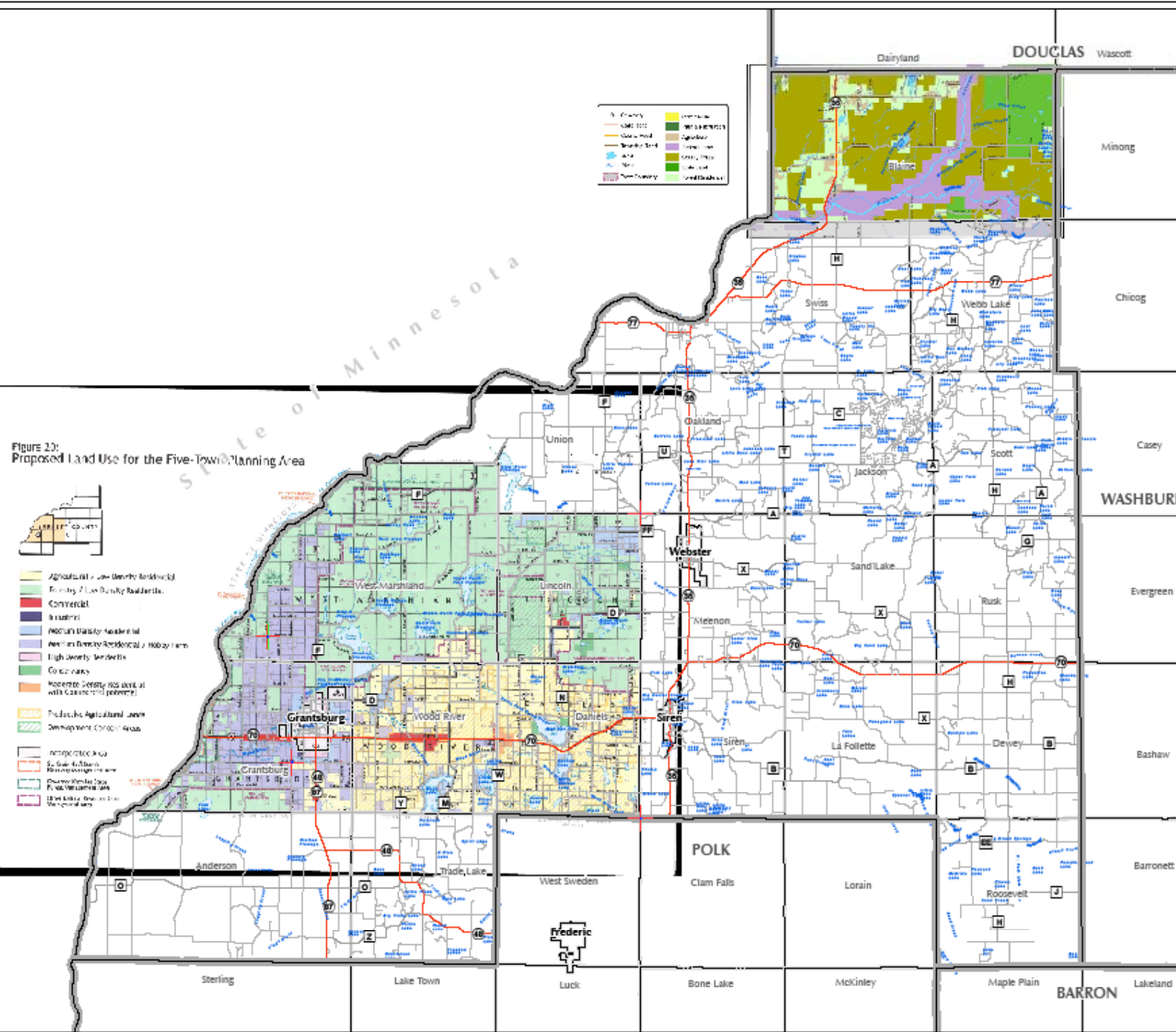


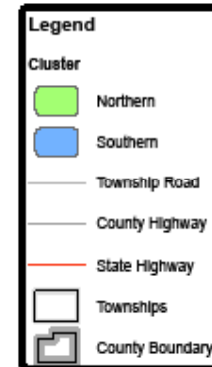
Figure 10:  
Proposed Land Use for the Five-Town Planning Area



- Agriculture / Low Density Residential
- Medium Density Residential
- Commercial
- Industrial
- Medium Density Residential / Hobby Farm
- High Density Residential
- Conservation
- Medium Density Residential with Commercial Potential
- Produce / Agricultural Land
- Development Corridor Areas
- Unincorporated Area
- State Route 48 / 54 / 70 / 77
- County Highway 100 / 101 / 102 / 103 / 104 / 105 / 106 / 107 / 108 / 109 / 110 / 111 / 112 / 113 / 114 / 115 / 116 / 117 / 118 / 119 / 120 / 121 / 122 / 123 / 124 / 125 / 126 / 127 / 128 / 129 / 130 / 131 / 132 / 133 / 134 / 135 / 136 / 137 / 138 / 139 / 140 / 141 / 142 / 143 / 144 / 145 / 146 / 147 / 148 / 149 / 150 / 151 / 152 / 153 / 154 / 155 / 156 / 157 / 158 / 159 / 160 / 161 / 162 / 163 / 164 / 165 / 166 / 167 / 168 / 169 / 170 / 171 / 172 / 173 / 174 / 175 / 176 / 177 / 178 / 179 / 180 / 181 / 182 / 183 / 184 / 185 / 186 / 187 / 188 / 189 / 190 / 191 / 192 / 193 / 194 / 195 / 196 / 197 / 198 / 199 / 200 / 201 / 202 / 203 / 204 / 205 / 206 / 207 / 208 / 209 / 210 / 211 / 212 / 213 / 214 / 215 / 216 / 217 / 218 / 219 / 220 / 221 / 222 / 223 / 224 / 225 / 226 / 227 / 228 / 229 / 230 / 231 / 232 / 233 / 234 / 235 / 236 / 237 / 238 / 239 / 240 / 241 / 242 / 243 / 244 / 245 / 246 / 247 / 248 / 249 / 250 / 251 / 252 / 253 / 254 / 255 / 256 / 257 / 258 / 259 / 260 / 261 / 262 / 263 / 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State of Wisconsin





State of Wisconsin





# Future Land Use Management Areas

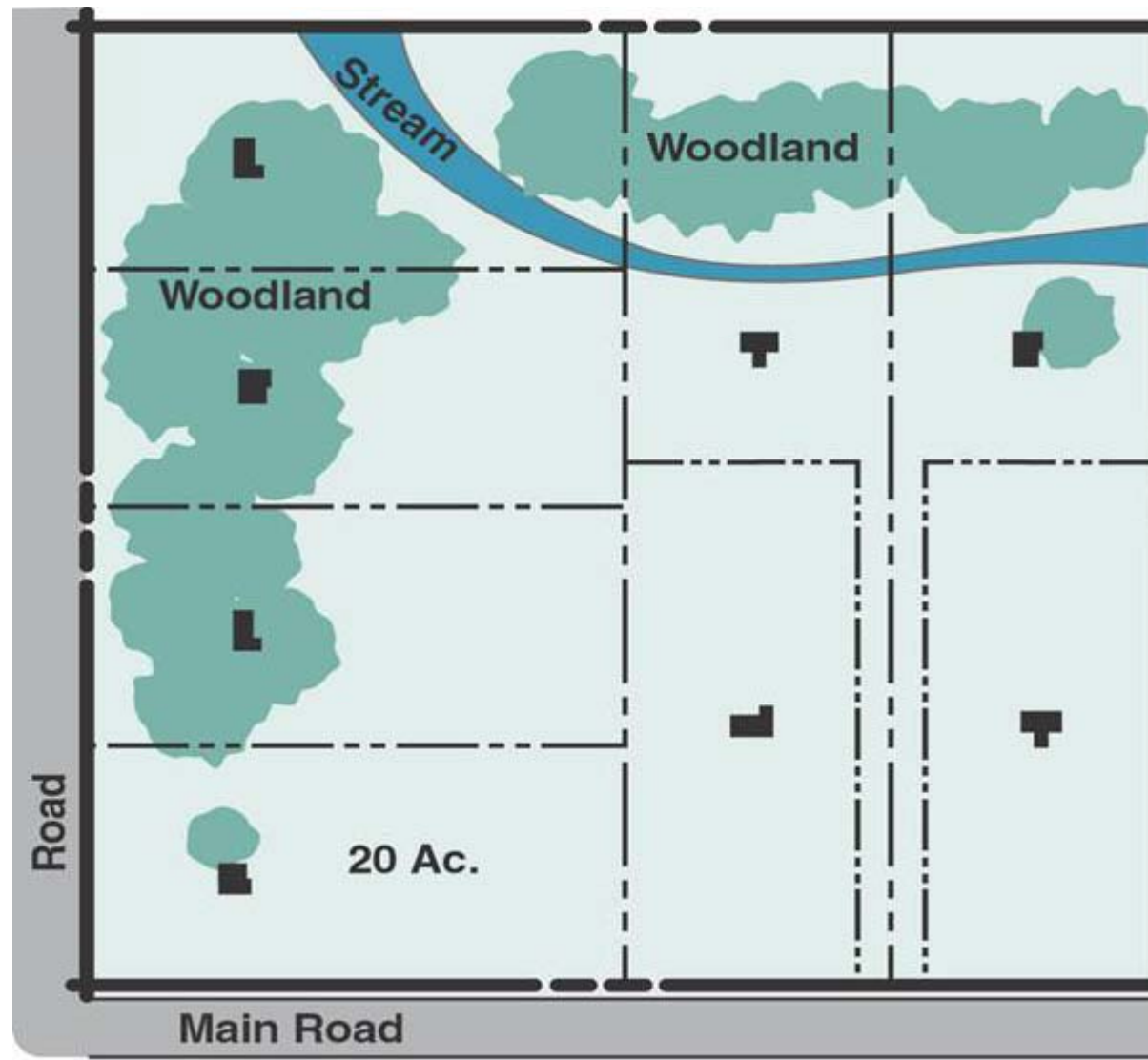
- ❖ Represent the desired arrangement of future land use.
- ❖ Intended to reflect community desires/how lands are planned for future uses.
- ❖ Guide and assist in growth management decisions and community development.
- ❖ Address the type of intended use, the location of development, and density.



# Land Use Dilemmas: Where Minimum Lot Size Prevails

## ❖ 20 acre minimum lot size

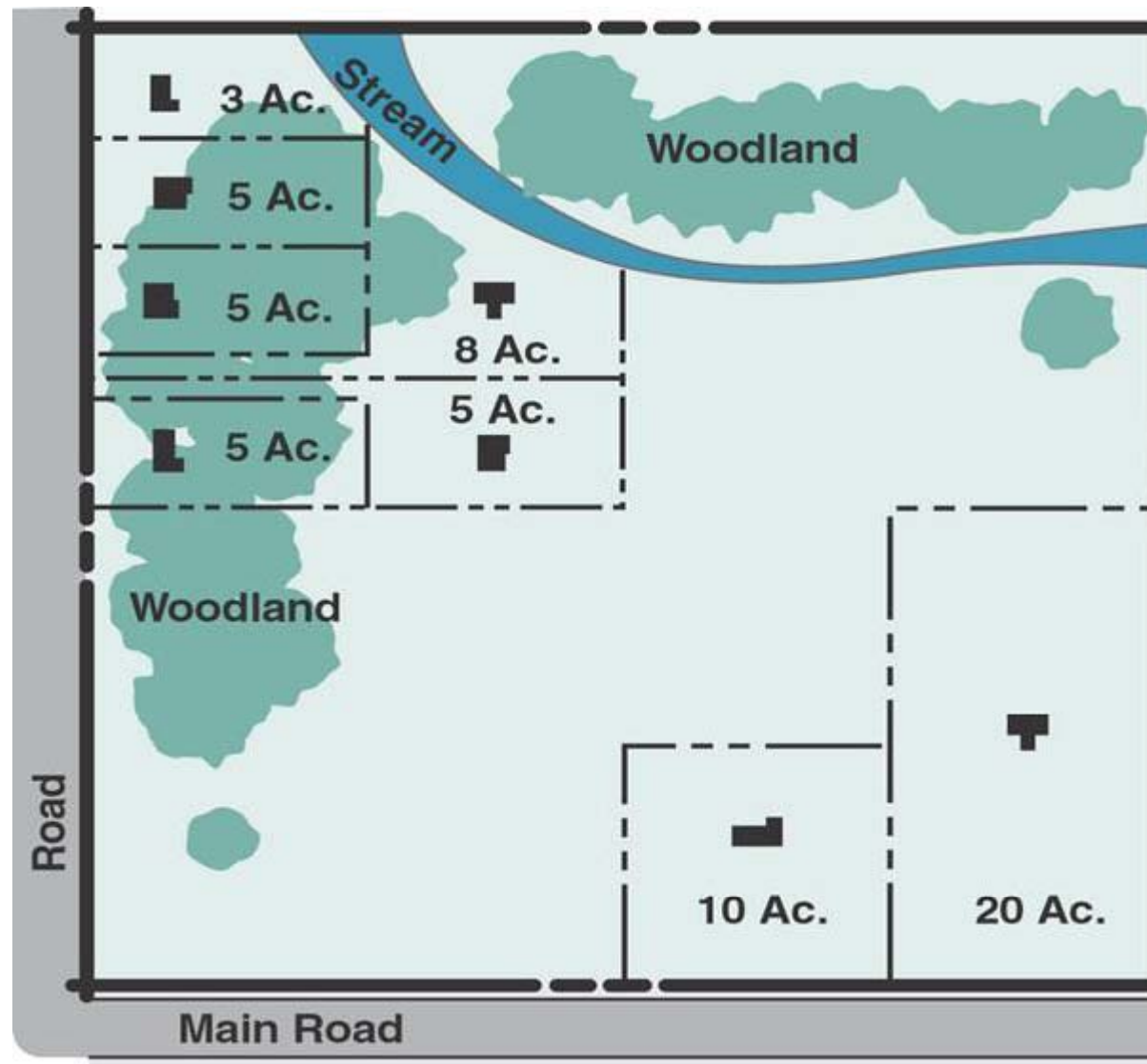
- ▶ 160 acres
- ▶ 8 home sites
- ▶ Uniform lot sizes





# Land Use Dilemmas: Where Maximum Density Prevails

- ❖ One unit per 20 acre density
  - ▶ 160 acres
  - ▶ 8 home sites
  - ▶ Various lot sizes
  - ▶ 99 acres remaining in agriculture, recreation, etc.

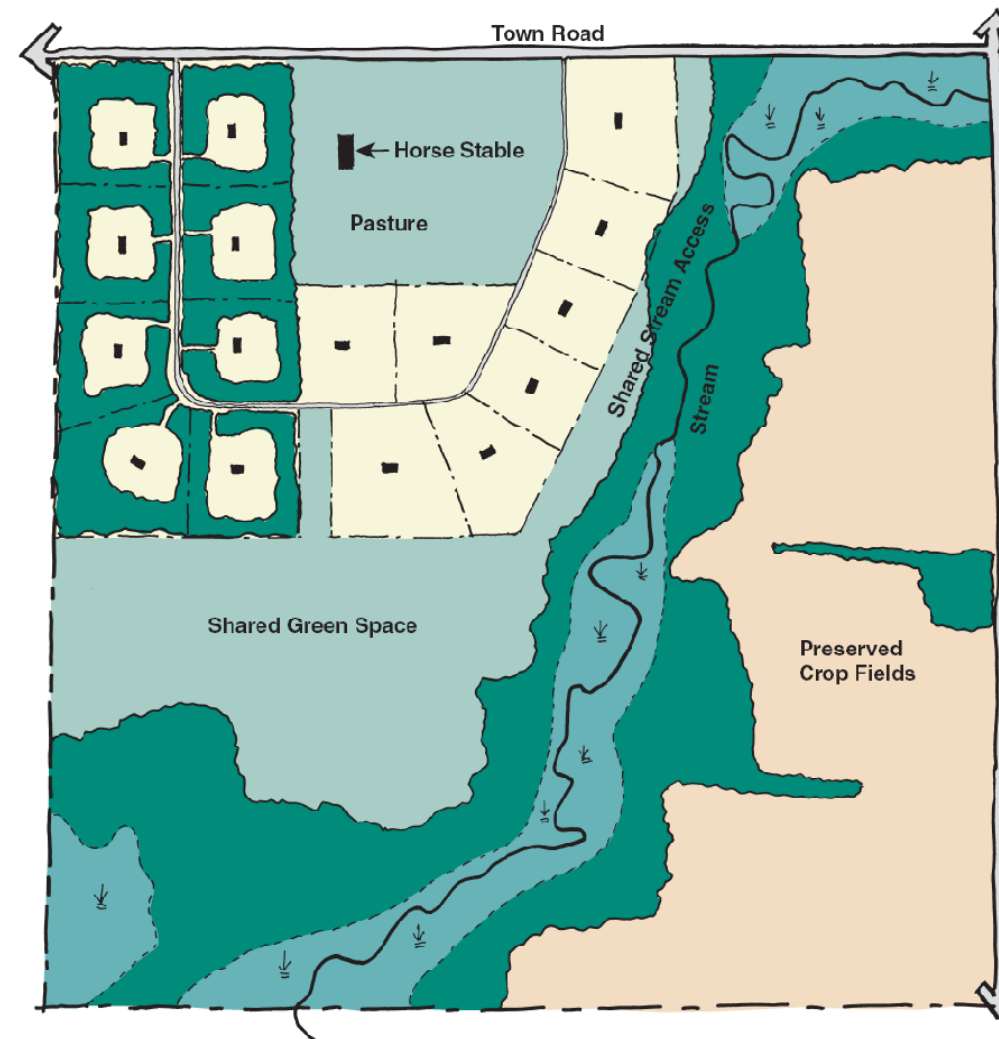
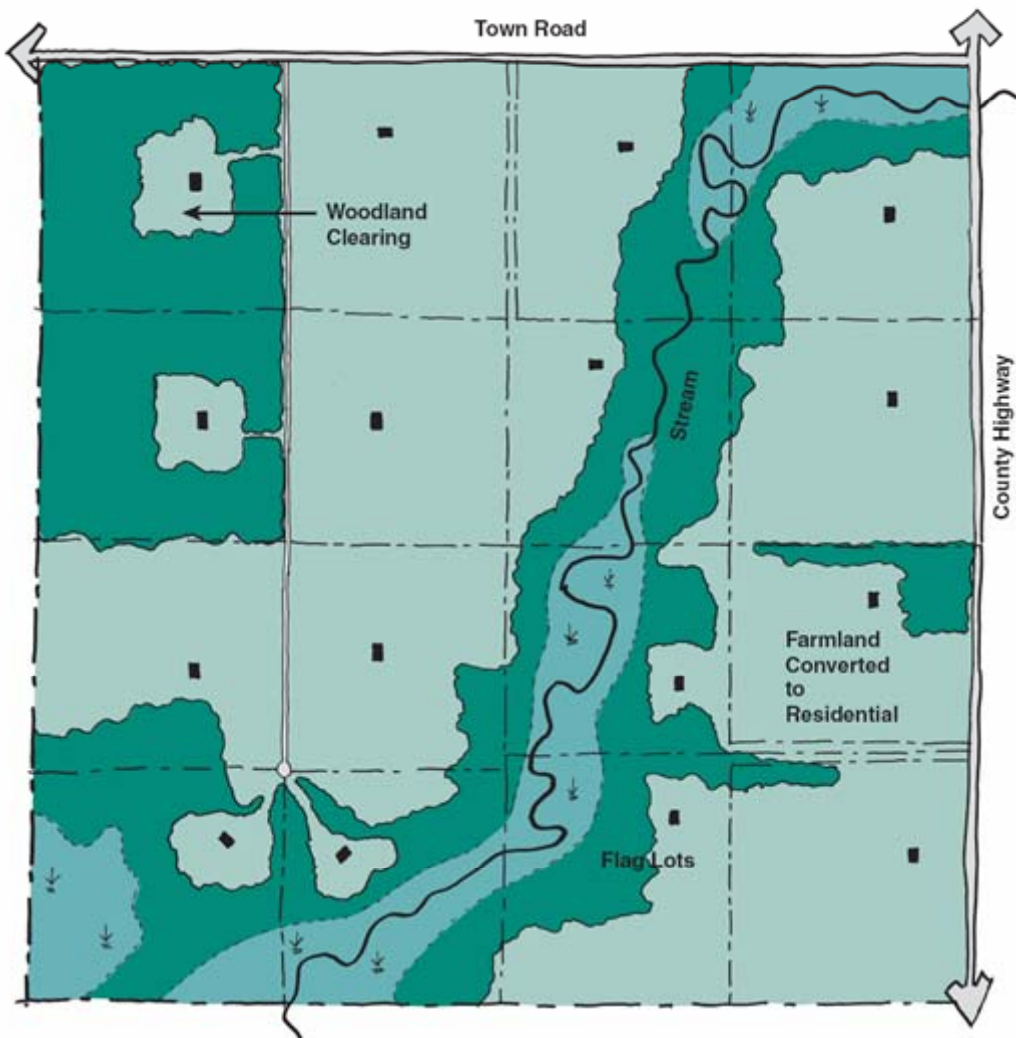




# Land Use Dilemmas: Where Maximum Density Prevails

**CONVENTIONAL**

**CLUSTER/CONSERVATION**







# Web site/contact information

❖ **[www.burnettcounty.com/compplan](http://www.burnettcounty.com/compplan)**



# Thank You!

## ❖ Questions and Discussion



## Grantsburg Watercross

We look forward to  
seeing you in July!

